

EAST AFRICAN LEGISLATIVE ASSEMBLY

SCHEDULE OF PROPOSED AMENDMENTS BY THE COMMITTEE ON AGRICULTURE, TOURISM AND NATURAL RESOURCES ON THE EAC DISASTER RISK REDUCTION & MANAGEMENT BILL, 2013

Clause	Text of Amendment	Justification
Title	Amend the Title of the Bill wherever it occurs by . Inserting the word "Disaster" before "Management" to read as follows: THE EAST AFRICAN COMMUNITY DISASTER RISK REDUCTION AND DISASTER MANAGEMENT ACT, 2013	For clarity and to make sure that the two concepts are understood
Short title and commencement	3. Part I- (1) add the word "Disaster" before Management	Consequential

Clause 2	Clause 2 of the Bill is amended by (a) deleting the definitions of "court", "Disaster risk management", "management ", "national disaster" and "Partner States"; (b) inserting the following definition:	For clarity and some of them are already defined in the Treaty
	- "disaster management" means "the organization and management of resources and responsibilities for dealing with humanitarian aspects of emergencies in particular preparedness, response and recovery in order to lessen the impact of disaster".	
	(c) replacing the definition of "Disaster Risk Reduction" with the following new definition: "disaster risk reduction" refers to a comprehensive framework for reducing disaster risks and building resilience to disaster in countries and communities;	
	(d) inserting the new following definitions: - "IDRL guidelines" means "the Guidelines for the Domestic Facilitation and Regulation of International Disaster Relief and Initial Recovery Assistance adopted by State Parties to the Geneva Conventions and the International Red Cross and Red Crescent	For improvement on former definitions
	Movement at the 30th International Conference of the Red Cross and Red Crescent in 2007;" (e) replacing the definition of " internally displaced persons" with the following: "Displaced persons" means "persons or groups of persons who have been forced or obliged to flee or to leave their homes or places of habitual residence, as a result of disaster triggered by natural hazards;"	
	(f) replacing "regional disaster" with the following: " regional disaster" means a disaster	

	occuring in one or more Partner States which may exceed the existing capacities of the Partner States "	
Clause 3	Clause 3 is amended by replacing it with the following: "The objective of this Act is to provide a legal and institutional framework at regional level for timely intervention in disaster situations and to protect the people and the natural environment through comprehensive prevention measures to manage and reduce disaster risk".	For clarity
Part II	The heading of part II is amended by replacing it with the following new heading: "OPERATIONAL PRINCIPLES AND GUIDELINES"	For clarity

Clause 4		
	4 (1) is amended by replacing it with the following: "comprehensive disaster risk reduction measures shall be developed and implemented for the protection of persons and national environment before, during and after disasters in accordance with the Hyogo Framework for Action and other relevant regional and international instruments".	to apply to both the EAC and Partner
	4 (2) is amended and replaced with the following :	For proper sequence
	" (2): "Disaster risk reduction shall be integrated into national and regional development instruments and poverty reduction programmes to increase resilience and reduce people's vulnerability to disasters."	
	4 (3) is amended and replaced with the following :	
	"(3)Measures shall be taken to strengthen human capacity and financial resources in disaster risk reduction and disaster management, including preparedness, response and recovery."	For clarity
Clause 5	Insert new (4) to read as follows: 4 "(4)"Disaster risk reduction and disaster management shall be applied to adapt to climate change at regional, national and	
	local levels."	Capacity building necessary & kept coming up during the public hearings
Clause 6	clause 5 is amended by replacing it with the following: " Disaster management shall take place in	To fit in the general nature
Clause 6	accordance with the principles of humanity, neutrality, independence and impartiality,	

	and on the basis of non-discrimination, while taking into account the needs of the particularly vulnerable."
Clause 7	6(1) is amended to read as follows: " Persons affected by disasters shall be treated with human dignity as prescribed by this Act and in accordance with the applicable international law."
Clause 8	6(2) is amended by inserting the word "disaster" after the words " reduction and "
	Clause 7(1) is amended by deleting the words "the Partner States shall ensure that" 7(2) is amended by deleting the words "the Partner States shall implement "and the word "internally" 8 (1) delete [The Partner States shall ensure that]. Start the Clause with the word "Persons" (2) delete [The Partner States shall implement]. Start (2) with the word "Effective" Row 7: delete [internally]
Clause 9	Clause 8(2) is amended by inserting the word "disaster" after the "reduction and" Clause 8(3) is amended by replacing it with the following:
	"(3) Targeted measures shall be taken to include marginalized groups" 9 (2) is amended by replacing it with the

	following :	
	" (2) For purposes of subsection (1), the	
	Partner States shall ensure that	To orgaid ambiguites
	- "(a) participatory, community-based	To avoid ambiguity
	multi-	
	hazards risk assessments are	
	periodically	
	carried out;"	
	- "(b) Early-warning system for the	
	provisions of	
	accurate and timely information are	
	established and effectively	Consequential
	maintained;"	•
Clause 10	- "(c) Disaster loss databases and other	
	open-	For clarity on
	Access and open-source risk	Partner States
	information	responsibilities
	platforms are established;"	
	- "(d) Public awareness-raising programs on	
	risk,	
	disaster risk reduction and disaster	Former clause 8
	management are carried out to	redrafted on the
	promote a	role of Partner
	culture of prevention; and"	States for clarity
Clause 12	- "(e) The disclosure of risk information is	
	Compulsory in public and private	
	transactions"."	To cater for new
		ideas not captured
	10 (1 is amended by replacing it with the	earlier in the Bill
	following:)	
	"(1) Where in-situ adaptation and risk	
Clause 13	reduction measures are not sufficient	
	to protect persons at risk, such	
	persons shall be facilitated to depart	
	from the danger zone."	
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Clause 15	12(2) delete the word "can"appearing in the third line thereof 12(3): replace the word"which"with the word "where"	
Clause 16	13(1) replace the word" persons" appearing in the first line with the word "people" and insert the words "United Nations" after "1998"	
	(1) 13(3) Delete the words "bear the responsibility to] to read: "shall cooperate with"	Consequential
Clause 17		Consequential
	Clause 15 is amended by replacing the word "people" with the word "persons"	
Clause 18	Clause16 is amended by replacing it with the following: " As much as feasible and in accordance with international human rights treaties ratified by the Partner States, interventions shall be planned in order to ensure access to food, water, shelter, health, education and livelihoods for the affected persons."	To cater for clause 29 (f) as well as avoiding duplication
	Clause 17(1): insert the word "to" after the word "right"	To cater for clause 29 (j) as well as
	Clause 18 (1) is amended by replacing it with	avoiding duplication

	the following: "(1) Personal documentation for identification and other purposes like birth, marriage and death certificate ,travel documents ,land titles and education and health certificates that are lost or destroyed in a director shall be restored to the effected.	Consequential
Clause 19	in a disaster shall be restored to the affected persons by the relevant authorities in the Partner States"	Re-worded for clarity
Clause 20		For clarity and proper reference
	Information to Secretary General	Consequential
	19(1)and(2)are amended by inserting the word " disaster" after the words " reduction and "	re-worded for more clarity
	In clause 20 (1) paragraphs, (a)(c),(d) and (f): insert the word "Disaster" before "Management" Paragraph ((e) is deleted insert a new paragraph(f) to read as follows: "(f)develop guidelines on the	For clarity
Clause 22	management of the Fund established under section 34"; - insert a new paragraph(g) to read as follows: "(g) establish a regional mechanism for coordination of emergency response and humanitarian assistance with	To give a chance

Clause 23	common standard operational procedures"; - 20 (b) is replaced with the following: "(b) lay down the policies, plans and guidelines for disaster risk reduction and disaster management activities, including risk assessment, monitoring and early warning, sharing and dissemination of regional risk information for timely and effective preparedness and response;"	the Board to meet beyond statutory meetings To emphasize the
	22 (1) is amended by inserting the word "Disaster" before "Management" 22 (2) replace paragraph (b) with the following new paragraph: "(b) the head of the Disaster Risk and Disaster Management Unit who shall be the secretary to the Board"; 22(3) is amended by inserting the words "drawn from its members" between the words "shall be" and the word "on"	Consequential Those words are part of the chapeau and were wrongly put in paragraph (f)
clause 24	clause 23(2) is amended by inserting the word "disaster" before "management" 23 (3) Paragraphs (a),(b), (d), (f) and (g) are amended by inserting the word "disaster" before Management. 23 (3) (c) is replaced with the following: "(c) "Develop disaster preparedness and response" plans to be approved by the Authority" Insert a new paragraph(h)after paragraph (g)	For clarity & consequential

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	to read as follows: "(h): Develop organizational structures, terms of reference and job responsibilities for the Unit;"		
Clause 26	24(1) is amended by deleting the words "national or". and adding after the word "occurs", the words "or whenever the Board deems it necessary;"		
	24 (2) is replaced with the following: "(2) at any meeting of the Board, the Board may co-opt any person it may deem necessary for the conduct of the business of the meeting;"		
	(1) is amended by inserting the word "disaster" before "management". Renumber sub clause (4) to become sub cause (2) and delete the words " under sub section (2)" Renumber sub clause (2) to become new sub clause (3) and insert the word "disaster" before "management"; (3) becomes (4)	Consequential For clarity For clarity	
Clause 27	26(1) is amended by inserting the word "disaster" before "management", and inserting after the word "comprehensive", the words "approach to disaster risk reduction and disaster management taking into account"	Rewarded clarity	for

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Clause 29	(f) is amended by transferring the words " approach to disaster risk reduction and management " to the end of the clause	
	- insert new paragraph (g) to read "(g) science based" And insert new paragraph(h) to read"(h) standard for risk assessment"	consequential
New Clause 5	After clause 26, the Bill is amended by introducing a new Part IV to read "ESTABLISMENT OF EAST AFRICAN COMMUNITY DISASTER RISK REDUCTION AND DISASTER MANAGEMENT FUND"	
	clause 27 (1) and (2) are amended by inserting the word "disaster " before "management "	For clarity
	clause 27 (5) is deleted	consequential
	clause 29 is delete	Consequential
	NEW PROPOSED CLAUSES	
	It is proposed that the following new clauses be part of the Bill:	
	New Clause 5.	For clarity

	Strengthe reduction	ning Governance for disaster risk and management	
	disaster managemen States and	In strengthening governance for risk reduction and disaster at to build resilience of Partners d communities to disasters and nge, measures shall be taken to -	
	(a)	establish legal and institutional frameworks with clear roles and	Consequential
		responsibilities for effective coordination at all levels;	lifted under clause 20 (g)
	(b)	strengthen and develop institutional capacities, including training of all stakeholders in disaster risk reduction and disaster management;	
New Clause 9	(c)	ensure the full engagement of local governments, communities, the private sector, academic and scientific research institutions, and non-governmental organisations, as well as interest groups such as children, youth, and persons with disabilities, in the determination and implementation of measures to reduce disaster risk and manage disasters;	
	(d)	ensure transparency and accountability in the allocation and management of resources;	
NewClause10	(e) evaluation	establish monitoring and mechanisms; and	

	(f) establish periodic reporting
	systems to
	various bodies, including
	Parliaments,
	for oversight purposes.
	(g) strengthen human capacity and
New Clause 11	financial
	resources in disaster risk reduction
	and disaster management, including
	preparedness, response and recovery
	preparedness, response and recovery
New clause 12	(2) Where a regional disaster occurs in a
	Partner State, the affected Partner State shall
	inform the Secretary General;
New Clause 24	9. Information
	"Information on occurrence, frequency,
	patterns and duration of the displacement
	situations shall be collected and made
	available in order to plan risk reduction and
New Clause 25	disaster management measures."
	10. Deployment of resources
	"In the event of regional disaster and in
	consultation with affected Partner State(s),
	the Community shall deploy the available
	resources and coordinate the assessment
	and the management of the disaster."
	11.Development of technical capacities
	"The Community shall facilitate the

Long Title

development of the technical capacities and expertise through training and other relevant initiatives in disaster risk reduction and disaster management."

12. Development of mechanisms

"The Community shall facilitate the development of the technical capacities and expertise through training and other relevant initiatives in disaster risk reduction and disaster management."

24. Information to secretary General

" In the event of a regional disaster the affected Partner State shall inform the Secretary General"

25. Disaster response measures

The Partner States shall -

- (a) Ensure that relief goods and personnel are ready for deployment for support in case of national or regional disaster in other Partner State;
- (b) Ensure that other measures in line with the "IDRL Guidelines" are in place; and

Amend the long title to be clearer. The new long title should read as follows:

"An Act to provide a legal and institutional framework for the coordination of disaster risk reduction and disaster management, to establish a Fund for timely intervention and

to provide for other related matters".	