SAFETY
FOR OUR OWN LIFE AND OUR COMMUNITY
VOICES OF PERSONS WITH DISABILITIES
A voice of representative of Persons with disabilities

Lady and gentleman,

Persons with disabilities are all known to be the most vulnerable people in disasters. As an organization for people with disabilities, Hanoi Disability People’s Organization (DP Hanoi) and its members think IDD day events organized in the world with theme “Persons with disabilities in disaster” is a truly meaningful activity in calling for attention from public, governments and other related organizations to help persons with disabilities in disaster risk reduction. Persons with disabilities ourselves not only desire to receive support from the government and many organizations to reduce disaster risks, but wish to participate directly in this process as well. Our slogan is nothing about us without us. We strongly believe that our ideas will help to reduce disaster risks among the community, including persons with disabilities.

To realize our ideas, DP Hanoi together with Disability People’s Organization (DPO) Quang Nam, Danang, Hue, Ho Chi Minh Disabilities Resource and Capacity Development (DRD) and Malteser International - a member in JANI Joint Advocacy Network Initiative - participated in the action of “Advocating for the effective implementation of the National Community Based Disaster Risk Management (CBDRM) program focusing on the participation of the most vulnerable groups”. For the first time through this project, our persons with disabilities know about the government program to reduce disaster risks for communities. There we learnt about disasters, our vulnerabilities and capacities toward disaster. We also learnt the tools for capacity and vulnerability assessment applied by the government and discussed which tools are the most suitable for collecting information from different persons with disabilities in the community. After that training, members of our DPOs practiced assessing capacities and vulnerabilities of persons with disabilities in disaster in 4 locations, including Hanoi, Hue, Hoi An and Ho Chi Minh city. For the first time, we succeeded even with some difficulties! The Hanoi team faced up with some obstacles in working with local hearing impairment group, whereas Ho Chi Minh team got over this issue quite easily. We all then got together to share our practical experiences in contribution to the national program, in which we aims to produce a disability inclusive
supplementary tool for the National CBDRM and to compile an inclusive guideline for CBDRM program supplementing the existing training module of Ministry of Agriculture and Rural Development.

By participating in this project, DP Hanoi aims to spread the information access to the national program to more persons with disabilities; give them opportunities to join in the decision making process under the disaster risk management planning of their community.

In May 2013, the 4th Global Platform on Disaster Risk Reduction held in Geneva, Switzerland, one child with disabilities from our project area in Quang Nam shared the difficulties and needs of Vietnam children with disabilities to other children and friends in the world. And here in Vietnam, we celebrated the National Disaster Risk Reduction Day with many activities of JANI members. Now, again, in the first week of Oct, we organize many meaningful activities for the IDDR day. These are substantial achievements stepping towards the Goal 7: Ensure disability-inclusive disaster risk reduction and management in Incheon Strategy to make the Right Real for Persons with Disability in Asia-Pacific of the Third Decade, 2013 to 2022.

On behalf of DP Hanoi, I would like to take this chance to send our big thanks to the National Disaster Management Center, German Ministry for Economic Cooperation and Development, Humanitarian Aid and Civil Protection of the European Commission and other organizations in JANI network for their support to persons with disability. We hope our proposed tools to include Persons with disabilities in the National CBDRM program will be approved by Disaster Management Center and widely used in many disaster prone communes. And as an implementing partner in this project, DP Hanoi and other DPOs shall continue mobilize local persons with disabilities for their active participation in the disaster risk management planning in their community.

Thank you very much!

Le Van Anh
President of Hanoi Hearing Impairment Group, Vice President of DP Hanoi

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Project of “Production of Disability supplementary tool for the CBDRM program, Decree 1002 on Community Awareness Raising and Community based Disaster Risk Management”, funded by DIPECHO.
Two brothers’ story

Nhung (61) and Dao (54) are brothers, both live with physical impairment. Nhung lost both his legs when he was 21 years old after stepping on a landmine.

“I became disabled in 1973 because of a landmine. Since then I can’t work hard and earn much money… This made me very angry. Then, ten years ago I received this wheelchair tri-cycle from a church, which allowed me to be more mobile and flexible. I am very happy now”.

Nhung joined Malteser International’s training on Flood Preparedness in Quang Nam province, Central Vietnam. Now Nhung is a member of the Village Disaster Management Committee and he is in charge of giving flood early warning in his neighborhood. “When I joined the training the first time, I was not so impressed. But later on I realized that the training was very important for persons with disabilities, as well as for all villagers. I think that the task of giving early warning to neighbors is not so difficult for me, and I wanted to share some part of the responsibilities with them, if they need more help during disasters. So, I joined the Village Disaster Management Committee”.

Photo: Drill of evacuation for people who need special assistance in evacuation
(Source: Guilhem Alandry /Malteser International)
Nhung’s younger brother, Dao, also agrees with his older brother. “I really appreciate that my brother helps villagers with flood early warning. It is very important, so that people can evacuate their houses on time, especially someone like me”. Dao also recalls when flood came to his house in 2009. “The water was 2m high in my house, only 40cm from reaching my roof. I stayed up on the roof for several days without evacuating. No one came to help me to leave. I have difficulties in mobilization and daily hygiene, so I cannot evacuate the house by myself, even though I want to. I feel safer now because someone will surely help me to leave my house after Malteser’s training”.

Malteser International’s Flood Preparedness Training is comprehensively designed to assist persons with disabilities to increase their knowledge and skills on flood preparedness. It also encourages them to participate in the decision making process in their village, so that they can raise their own voices, express their needs, and positively contribute to their community, like Nhung does.

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Pilot project on Disability Inclusive Community based Disaster Risk Management in Quang Nam, funded by Germany Ministry of Foreign Affairs
Story of Cu Bi in Tien Giang

Cu Bi has only one leg since he was born, some people say this was because his father got affected by Agent Orange Dioxin left during the war. For him, it is not so important why he has only one leg, more important is how he could survive in his village highly flood prone (My Thanh Bac commune of Cai Lay district, Tien Giang province). When he was born, his mother was too tired of the family burden and left him stay home with his grandmother in village 3 of My Thanh Bac commune. Neighbors called him Cu Bi and he accepted it as his official name.

His grandmother was poor, he could hardly walk and he could not go to school. Every day, he saw children of the same age going to school, singing songs, playing games and telling each other about lessons learnt in school; he felt sad and neglected. He got the sticks and tried to learn walking by himself. He fell down, he felt hurt but then, he stood up again; he wanted to be equal to the other children. Then, with support from neighbors, teachers and friends he had the chance to go to school. Joining the school late, many children looked down at him, but he tried to learn normally, he thought “better late than never”.

Every year, water raises high in all rivers and canals in his village. Children feel threatened when the flood comes, they can hardly go to school as roads are dangerous, and traveling by boat is even more dangerous. He hears on TV cases of drowning here and there, this makes him worried: if strong and healthy children still died in the flood, for him, having only one leg, the risk is more than double.

Photo: Cu Bi wished to go to school like normal children (Source: Save the children)

Photo: Cu Bi learns how to deal with flood water by his way (Source: Save the children)
In 2013, Save the Children brought the project titled Improving Children and Their Families’ Resilience to Natural Disasters to his commune. The project introduced disaster risk reduction into his school, the My Thanh Bac primary school. Cu Bi felt excited; he listened to the lessons carefully and participated in practicing flood risk planning. He also shared with his neighbors and friends the lessons he learnt about how to minimize risk to life caused by flooding.

Now Cu Bi is more confident to see water rising in the village. He knows how to avoid falling in the water, how to protect himself and how to tell other people to live in a safer environment.

Save the Children

Writer: Nguyen Van Gia
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Save the Children (SCI) is an international NGO which has been active in Viet Nam for more than 20 years. Save the children works to promote every child’s right to survival, protection, participation and development. Since 2003, Save the Children has piloted and expanded child-centered, community-based disaster risk reduction programming in communities throughout Viet Nam. Yen Bai is one of the focus areas for Emergency preparedness, disaster risks reduction and climate change adaptation strategy in Viet Nam.
People with disabilities have a say in Disaster Risk Management in Vietnam

The community she is living in has long suffered from floods, storms and droughts. During the flood and storm season, most of the households are generally affected by the impact of those natural hazards on the electricity and water networks. The community is also lacking sufficient water and land for cultivation because of flood, drought, sea water and salt intrusion into the fields. The commune has a high rate of unemployment and the youth people migrate to the main cities looking for a job. As a consequence, elder people, children and people with disabilities are left on their own during the disaster season.

“In the past, we did not have enough information on the storm and disaster risks; therefore, our community was much more vulnerable to disasters. For example, in 1996, 49 fishermen in the region died because of a storm. In 2005, when another storm hit us, the dyke broke and the commune was completely flooded. Fortunately, no one died. In November 2007, another storm damaged a boat with 10 fishermen. Three months later in January 2008, a storm hit the commune and damaged a boat containing 9 fishermen, including my nephew. All of them died as they did not know that the storm would arrive. The event took place at night and no one noticed it”, said Mr. Tam, a neighbor of Ms. Du.

“I am blind. I cannot work and I have to rely on my poor husband. But he has back problem and he cannot be a fisherman. My sister cannot see and work either. She has a visual impairment like me and relies very much on us. My nephew also used to depend on us for his living as his own father went far away for work”, said Mrs. Du.

“When Storm No.7 hit the commune in 2007, my house was damaged: the roof was taken away and the kitchen was totally destroyed. Floods also damaged my table, chairs and beds and all my food was completely lost. At that time, my...”
sister and I did not know what to do, we just stayed in bed and waited for people to come and help us. My elder sister and I were totally wet, with no food to eat and no place to live. We were totally exhausted with the storm and flood. We could only cry”, continued Mrs. Du.

“In 2009, the Community-Based Disaster Risk Management project supported by CARE and the local Flood and Storm Control Committee (with funding from ECHO), provided capacity building exercises for local leaders and rescue teams. The project supported vulnerability and capacity assessments, Disaster Risk Management planning and it upgraded the loudspeakers network, as our early warning system. The project also implemented awareness raising activities for people and children in the community and disseminated messages on what to do before, during and after a disaster. Fishermen were equipped with ICOM radio communication system and small emergency response equipments were provided to the rescue team as well as water tanks for safe drinking water to poor households, like us. The project also upgraded the irrigation network, built some evacuation roads and evacuation centers in the community, with the aim to build people’s capacity and increase the resilience of the most vulnerable people in coastal areas.

Now, people in the village are better informed about the arrival of the storms and know what to do before, during and after the storm and the flood, they are using a safe water system and have sufficient water for cultivation. During the disaster season, there is no loss of people and people evacuate safely”; said Mr. TR, the village leader with proud.

“When the storm No.9 hit our commune in 2012, I followed the guidance and support of the village leader and rescue team members. I knew that I had to evacuate with my sister before the storm and flood come to our community. We received support from the village leader and Mr. H from the rescue team. I also supported my sister to stay in the newly set up evacuation centre. The evacuation road allowed me to move quicker and safely. My fear of flood and storm disappeared and I do not feel lonely anymore. I am happy and love our people and community”.

Writer: Mrs. Ha Thi Kim Lien, CARE International in Vietnam
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The story is related to a Community Based Disaster Risk Management project implemented by CARE International and its partners in the province of Thanh Hoa. CARE is a leading relief and development non-governmental organization fighting global poverty. The project was funded by the European Commission’s Humanitarian Aid and Civil Protection department (ECHO). ECHO is one of the world’s largest providers of financing for humanitarian aid operations. Through its disaster preparedness programme (DIPECHO), it assists vulnerable people living in the main disaster-prone regions of the world in reducing the impact of natural disasters on their lives and livelihoods.
A dance of hands in community based disaster risk management

On a cold spring day in 2013, a meeting was taken place at Thu Le village in Quang Dien commune in Hue City, Vietnam. The meeting was interesting – not because of what you could hear but because of what you could see. In the meeting room, people paid attention to a young man who was making his hands dance in the air with a combination of very gentle and harmonious signs to explain about “disaster”, “vulnerability”, “capacity”. The dancing hands of the signer brought the meeting to life!

This 29 year-old man attracting the participants is named Mai Cong Khoi, and is the only person representing Danang’s hearing impairment group who participated in the project for developing tools for disability inclusion in the National Community Based Disaster Risk Management program implemented by Malteser International (MI).

Funded by ECHO, Malteser International together with the other members of JANI advocate for a focus on the participation of the most vulnerable groups in the National CBDRM.

Mr. Khoi and his wife were both born with hearing impairment. They have a 1 year-old son and are living in Da Nang City. For Mr. Khoi, life is rather difficult when you are a hearing impaired person because of the many barriers you are facing in communicating with other people. 5 years ago, he joined the Hearing impairment Club of Da Nang City and he has studied the sign language; thanks to that, he has now a lot of social knowledge. When being asked about his thoughts on the participation of people with disabilities in disaster management, Mr. Khoi said: “In Vietnam, disasters happen every year and the damages increase more and more. Disasters exclude no one but people with disabilities are more vulnerable: we cannot have access to information provided by the early warning systems and we also generally face serious difficulties to evacuate in case of emergencies”.

And then he added: “This is the first time I learn about Disaster Risk Management and I immediately realize that myself and the other disabled people are able to do
many things to reduce the risks of disaster”. After being trained in inclusive community based disaster risk reduction management skills, Mr. Khoi and other members from the Disabled People Organization of Ha Noi, Quang Nam, Da Nang and Ho Chi Minh city went back to their home towns to implement the activities planned at the end of the training. The participants were divided into four groups and selected suitable tools to field test vulnerability and capacity assessment in some villages. Mr. Khoi was cheerful to share with us: “You see, we can do it! This was a very meaningful empowerment process for people with disabilities like me. Before the project, I myself assumed that I was a victim of disasters, but now I, together with the other members in the community, can develop a disaster management plan to mitigate the effects of natural hazards.”

Mr. Khoi revealed: “As participants in the project, the members of the Disabled People Organizations are now developing a guideline for the inclusion of Persons With Disabilities within the National Community Based Disaster Risk Management program approved/ issued by the Prime Minister in 2009. We expect that this guideline will be used by the national and provincial trainers to mobilize the real participation of the most vulnerable groups into the National program”.

The village meeting ended and Mr. Khoi had a conversation with a woman who participated. I come closer to participate to their conversation, supported by an interpreter in sign language.

“Will you join us tomorrow for the next meeting?”, asked Khoi. The woman answered: “Yes, of course. The meeting today brought me so much information. This is the first time I ever learnt about disaster and preparedness measures”. “Are you afraid of flooding?” continued Khoi, and the woman replied quickly: “Yes, I am still afraid of floods, but I now know about it and have been trained on how to evacuate my house safely”.

Before leaving, Mr. Khoi looked at me and asked “Tomorrow, will you join us as well?”. I smiled to him and said “I will”.

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The story is related to project of Development of disability inclusive tool for National Community based Risk Management Program.
Thank you for coming all the way to see me!” Danh (12) greeted us in his best clothes and best smile. Danh was born with physical impairment and stayed in a hospital for the first 5 years of his life. But since when the hospital bill became too much for his family to cover, he stays at home with his parents. He desperately wants to go to school. “I love studying. I want to go to school!” He repeatedly talks about his passion for studying at school. But there is no school nearby which can accommodate him, with his condition.

When Malteser International conducted Flood Preparedness Training for persons with disabilities and their families in his village, Danh attended with his father. His father recalls: “Danh was the only child in the training, but he pointed out many things which I did not think of, and he contributed greatly to the training. All participants were clapping their hands and praised him”.

Danh requested us to ask him some questions regarding flood preparedness. “When does a person with disabilities need to evacuate when flood is about to happen?” He promptly answered: “Persons with disabilities need to evacuate earlier than other villagers, so they can be safe!”

He still remembers the time when flood water was getting closer and closer to the second floor of his house. Danh said “I was so scared! I was clinging onto my mother and father very tightly”.

Danh’s curiosity for learning new things did not stop. After the training, he also participated in First Aid and River Rescue training among the village rescue team members. His mother said: “When he came back from the First Aid training, he found a cut on my hand from cooking, he wanted to dress the cut in a way he learned from the training”. His father laughed: “Danh could remember it better than me”.

With the love and attention from his parents, Danh has become a very confident child despite of severe mobility limitation in his legs and arms. He proudly said: “If other children want to learn about flood preparedness, I can teach them. We can make a training in my house or in the community hall if they want!”.
Mr Kieu will not be scared of the next high flood, thanks to the construction of Choi!

In a high flood area, the protection of vulnerable people, including disabled people, is a priority. Collective solutions are possible (evacuation in shelter centre), but individual solution is a priority. The system of Choi (safe place in family house), initiative of the Ministry of Construction, offers a good opportunity of protecting the most vulnerable. Mr Kieu, beneficiary of this program, will be safe in the next flooding period!

Mr Le Van Kieu, 78 years old, lives with his son and his daughter-in-law in the small house in Village 3, Dien Hong Commune (Dien Ban District, Quang Nam Province). When he was a child, he had been wounded and had to go to hospital for surgery during 7 years, but not well done. Now he just lies in the bed and can’t walk and talk.

The family belongs to the poor people and they live in a high flooded area. The frequently and durable flood level is about 1.2m to 1.5m in the house. When the flood comes, the beds are heaped up and Mr Le Van Kieu lies down it to avoid the flood. It is dangerous, because the beds are very old and the flood is quite high at that time.

The Ministry of Construction (MoC) has initiated a program to support families in
central Vietnam to build a “Choi” or safe & resistant place in their house, in areas prone to high flood (more than 1.5m), to protect families as well as assets (food). In the pilot phase, 2012-2013 700 families in 7 Provinces; extension phase in 2014-2015 / target 60000 families in 14 Provinces. DWF is implementing a DIPECHO (EU) funded project to provide technical assistance to the MoC.

The Provincial Department of Construction provides standards for construction, drawings, and supervision of the construction.

Mr. Cuong have been supported 25 Millions VN Dongs from the Program 716 (15 Millions subsidy and a loan of 10 Millions).

Mr. Cuong built the Choi with 15 Millions, and he used the remaining 10 Million to build the toilet. He received support from relatives as builders. After having built the Choi, whenever the flood comes, Mr Kieu will be carried on it. Mr. Cuong is very happy and comfortable because his father will be safer when the flood occurs.

The Choi could be an extension of the house (on 2nd storey), or inside the existing house. In each Commune, beneficiaries have been chosen according to criteria of economic situation and also capacity to build the “Choi”.

Development Workshop France (DWF) is a French Association whose objectives are to contribute to the capacity of the poor to meet their basic needs, primarily in the field of human settlements in less developed communities and to act on development problems and opportunities in a sustainable and accessible manner. Disaster risk reduction has been an important part of DW work since 1975. DWF has worked in Vietnam since 1989, promoting the preventive strengthening of houses and public buildings so that they can better resist the impact of typhoons and floods. The model of DWF work in Vietnam has been successfully shared with Myanmar, Indonesia and Haiti. DWF work in Vietnam has been recognised by the 2008 World Habitat Award, the 2009 UNISDR Sasakawa Certificate of distinction, and the 2010 UN Housing and Urban Development South South Transfer special mention.
Where there’s a will there’s a way to win fates

Everyone has his own dream but it is obviously more difficult for people with disabilities to make their dreams come true than others. How can people with disabilities have a normal life when they have impairments, economic difficulties and frequent disaster “visitors”?

Le Van Em (49 year-old man, Long Hung Hamlet, Long Hoa Commune, Binh Dai District, Ben Tre Province, Vietnam) is a person with physical impairment. His parents passed away when he was a child. Therefore, he had to live with his brother. However, due to the discrimination from his brother’s wife, he left his brother’s family and led his own life. Being a person with disabilities without education, he faced a lot of difficulties. Luck smiled at him when a local carpenter accepted him to be an apprentice and then recruited him to be a worker in his workshop. Soon later, he got married to a woman who loved him because of his characters such as hard-working and honesty.

With the support from the local authorities, they received a land located near a dyke. With limited financial capacity, they were able to build a fragile house made of light materials such as wood and palm leaves. Every day, he travelled kilometers to reach the carpentering workshop by wheelchair. With a limited income from this activity (2 USD per day), he had to do other jobs such as weeding, reinforcing irrigation channels, fishing, and farming to meet his family’s daily living needs.

Life would be beautiful if he always had a good health and disasters never took place. When he or his wife are sick, or when a typhoon comes, it is the most challenging time for his family. He recalled that the most challenge they faced happened following typhoon Durian in 2006. The typhoon hit Binh Dai District and damaged or destroyed 88 % of the houses, including his own. “We were so scared at that time as our house...”
was so fragile. When the typhoon hit our village, the water level all of sudden increased and the wind was so strong. I then told my wife to find a place to hide and she carried me to hide in a wardrobe, as it was the safest place we could find in our house. We were lucky since we did not experience a landslide, as we reinforced the dyke right before the typhoon came”. When we came to visit him, he said: “If I have a permanent job, I’ll save money to build a stronger house so that I do not have to fix a lot after disaster”.

In disaster, persons with disability may be aware of their vulnerable situations such as hazard-prone location and fragile structure of their house, as well as instable livelihoods in the case of Em. However, they need external support in order to reduce their vulnerability in face of disasters (for example: assistance to evacuation shelters, external support to improve livelihood).

As long as persons with disabilities have a strong will and support of communities, they can overcome difficulties in their lives, especially in disaster situation.

Photo: Red Cross of Binh Dai district, Ben Tre province

Writer: Nguyen Thi Xuan Thanh
Vice president of Red Cross Society of Binh Dai district, Ben Tre province
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Mr. Nguyen Khu lives in Nhi Thuong village, Gio My commune. He was born as a normal child, but by 8th grade, at the age of 14, he suffered from atrophied legs and spine degeneration after a long illness and fever. He could no longer swing his neck or look up as he could before. Even so, he pulled himself through and survived day after day in his small house.

Gio My is one of the poorest communes in Gio Linh district, Quang Tri province. It was severely devastated during the war, and is still to date annually affected by natural disasters. The local people, already poor, gets poorer. The commune has a total of 6,000 people, of which 300 people have a variety of disabilities of different types and severity levels. Mr. Khu’s disability is one of the most severe.

Every year around August of lunar month, Mr. Khu often worries about having to move here and there due to the heavy rains, many lasting several days, causing floods in almost all of the villages in the commune. He makes his living with a small grocery shop in his house selling sweets, but it could be easily lost when the floods happen. He did not know whom he could rely on if water came into the house. His simple furniture and goods could get wet, and even his safety was threatened. He remembers the flood of October 2011, when water was everywhere in the rice field and he did not dare to go out and could only sit in the house waiting for the rain to stop.

His life has changed a lot when he joined the club for people with disabilities in Gio My commune in May of 2012. He had the opportunity to meet more people, share his daily life experiences and receive support for further investment in his small grocery shop.

By joining the club, he could also share and learn more about the indigenous knowledge of the club members, such as how to read the signals of the disaster, and what to do before, during and after disasters. Moreover, he also learned about what a person with disabilities should and should not do in disaster situations, after participating in training to prevent disasters for people with disabilities in early September 2013. In addition, he was provided with a set of basic tools for household use to cope
with disaster, including: a raincoat, a life jacket, a flashlight and a bucket to store clean water.

The rainy season in 2013 is coming, and there are more signs of unexpected floods and potential disasters. Yet, for Mr. Khu, things have been changed for the better. He is now aware of how he can ensure early prevention with his preparedness plan. He is fully prepared as he was guided in the workshop, and is more confident of coping with natural disasters.

Capacity building for people with disabilities in disaster response is one of the main activities of the project “Support for People with Disabilities” in Gio Linh district funded by Caritas Australia through the Centre for Sustainable Rural Development (SRD) from May 2012 – March 2015. The project aims to improve physical, mental and spiritual life and livelihoods for people with disabilities to lead a life of independence and ownership.

**Highlights**

- 90 people with disabilities and family members and care givers in risky areas participated in disaster early prevention training and received basic set for household use;
- 243 turns of people with disabilities and their care givers attended technical trainings in livelihood improvement combining traditional experience with adaptive to natural disaster and climate change. A total of 19 people with disabilities were supported in implementing demonstration models.
- 2201 turns of people with disabilities have participated and benefited directly from the project’s activities.
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