



7th Annual Caribbean Conference on
Comprehensive Disaster Management (CDM)

CDEMA
The Caribbean Disaster
Emergency Management Agency



UNISDR

December 3-7, 2012
Hilton Rose Hall, Montego Bay
Jamaica, West Indies

**CDM Building Disaster
Resilience**
A Shared Responsibility

REPORT ON THE POST-2015 FRAMEWORK FOR DISASTER RISK REDUCTION AND CDM BEYOND 2012 CONSULTATION

CDM Conference, Montego Bay, Jamaica December
3, 2012

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2012

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REPORT ON THE POST-2015 FRAMEWORK FOR DISASTER RISK REDUCTION AND CDM BEYOND 2012 CONSULTATION

1.0 INTRODUCTION

The United Nations General Assembly Resolution 66/199 requested United Nations Office for Disaster Risk Reduction (UNISDR) to facilitate the development of a post-2015 framework for disaster risk reduction as the current global blueprint for disaster risk reduction – the Hyogo Framework for Action 2005-2015 is approaching its timeframe. Against this backdrop, an initial outline of such a framework was proposed for presentation at the next Global Platform on Disaster Risk Reduction in May 2013 with a draft to be finalized towards the end of 2014 and ready for consideration and adoption at the World Conference on Disaster Reduction in 2015.

The UNISDR is therefore leading the process to developing a “Post-2015 Framework for Disaster Risk Reduction” (post-HFA) by undertaking a consultative process involving representatives from all disaster risk reduction stakeholder groups toward the end date of the Hyogo Framework of Action 2005-2015.

The Caribbean region level implementation of the HFA was facilitated through the enhanced Comprehensive Disaster Management (CDM) Strategy 2007 – 2012 which was agreed to and adopted by all member states within the Caribbean Disaster Emergency Management Agency’s (CDEMA) grouping. Given that the CDM Strategy is currently toward the end, the envisaged review process will assess the level of progress experienced in the region using the indicators that were articulated in both the HFA and subsequently the CDM. Moreover this review will highlight some gaps and articulate a CDM Strategy Beyond 2012. It aims to refine the Caribbean and the Global blueprint for disaster risk reduction for managing the long term impacts of natural hazards, including the potential impacts of climate change and contribute to the achievement of sustainable development.

The post-HFA consultation took place at the 7th Annual Conference on Comprehensive Disaster Management (CDM) under the theme: Building Disaster Resilience: A Shared Responsibility. The conference – a platform provided by CDEMA – creates a space for donor/developmental partners, governments and other key stakeholders to gather together, share experiences, form partnerships and make decisions. At this forum the final aspect of this consultation took place via a half day meeting on December 3 at the Hilton Rose Hall & Spa in Montego Bay, Jamaica. The session provided the Caribbean stakeholders the opportunity to participate in the post-HFA process that was in-keeping



with the agreement to convene regional consultations. All feedback will be captured in a report that will represent the CARICOM's input into the Post-HFA consultation process and the new CDM framework and hence will be an input to the draft Post-2015 Framework on Disaster Risk Reduction for endorsement at the World Conference on Disaster Risk Reduction in 2015.

2.0 APPROACH AND METHODOLOGY OF CONSULTATION

The consultation was convened on Monday December 3, 2012 1:30 – 4:30P, at the 7th Conference on Comprehensive Disaster Management at the Hilton Rose Hall, Jamaica. A copy of the agenda is attached as Appendix 1 and the Participants List as Appendix 2.

The Consultation chaired by the Director General of the Office of Disaster Preparedness and Emergency Management (ODPEM) Mr. Ronald Jackson. The session was divided into two main areas: presentations and discussions. The consultation was one step in the series of stakeholder feedback for the development of Summary Report as input to the Post-HFA consultation process and CDM Beyond 2012. The documentation of the approach to delivery of this report is attached as Appendix 3.

The presentations began with Mr. Ricardo Mena, Head of UNISDR Regional Office in Americas, who spoke to the wider Post 2015 Framework for DRR consultation process. He was followed by the consultant Paul Saunders who presented preliminary findings on gaps and opportunities related to disaster management in the Caribbean. The final presentation was on the methodology to be used in the consultation and a review of the questions.

Initially, it was proposed to have participants divided into specific stakeholder groups and guided by pre-determined questions. However, there was a broad representation of stakeholders at each table and hence round table discussions were held amongst each table followed by feedback provided by a representative of each table. Each group was handed the questions (Annex 2) and instructed to discuss and answer each. In order to do this, each group was asked to identify:

- 1) *Facilitator, who will ensure that all questions have been addressed in the time available; the group discussion;*
- 2) *Reporter, who will take notes of the group discussion; and*
- 3) *Presenter that will report back to the whole group presenting the main findings from the group discussion.*



The discussion period allocated was one hour. At the end of the discussions, presentations were made to the plenary.

3.0 SUMMARY OF DISCUSSIONS

A brief summary of the six group discussions is presented below for each question.

Question 1: What are the significant elements for disaster risk reduction that should be addressed in the post-2015 Framework for Disaster Risk Reduction?

Two groups merged the first two questions as they found them complementary. The major elements that were identified included:

- i. Financial management: consider the impact of financial regression on DRR
- ii. Strong financial support in national budgets
- iii. Community focus/ community involvement: include mechanism to link the community response to the national system
- iv. Need to ensure that there are overarching development plans so that DRM can be integrated: the greater integration of DRM into national development plans
- v. Greater political buy in/ strengthen political will/capacity with respect to DRR
- vi. Repackaging of DRR/ rebranding of the disaster portfolio to simplify the concepts so that the average person can understand
- vii. Strong and clear legislative framework is needed to support DRR
- viii. Greater involvement of the private sector/ commercial sector
- ix. Need for inter-sectoral approach to DRR/DRM
- x. HFA currently focused at governments - post 2015 needs to reach out at all levels- shared responsibility

Question 2: Identify the three top elements that your group would suggest to include in the post-2015 framework.

- i. Political will
- ii. Funding
- iii. Legal Framework for DRR
- iv. Greater community integration and involvement
- v. Integrated approach to DRM
- vi. Regional Framework for DRM

Question 3: What are the mechanisms that need to be set up to implement the chosen priorities?

- i. Linking of MDGs to HFA priorities
- ii. The strengthening of linkages between the national and community levels: better information flow, greater interaction between the organizations and the technical



- expertise. Creation of a dialoguing platform for DRR that works, i.e. at the regional, national, community levels
- iii. Financial Mechanisms established: Set up National disaster fund. The amount to be a set portion of the GDP; greater funding for DRR, Sustainable financing to support DRR/DRM - must fall into national budgeting
 - iv. Establishment of monitoring and evaluation systems
 - v. Reinforcement of regional frameworks on DRM: This would include new national policy statements, better information flows and greater involvement of all stakeholders.
 - vi. Establishment of appropriate governance structures that will enhance the implementation of the chosen priorities. Reforming of legislative and institutional frameworks
 - vii. Harmonization of efforts within National Mechanisms.
 - viii. Greater involvement of the private sector.
 - ix. Re alignment and or development of policies that will support DRR

Question 4: What kind of post-2015 framework would you like to see?

- i. One that is more people-centred/ Attainable/ transparent/ efficient/ full participatory structure
- ii. Mechanism to identify the results and successes and if goals are achieved.
- iii. One that embraces the various Plans of Action e.g. Barbados etc and MDCs, climate change
- iv. Has specific benchmarks and targets clearly identified and articulated
- v. One that is fully integrated into the development process
- vi. One that gives DRR a “human face”

In summary, there are certain common elements that came out across all groups. There was collective agreement that there should be a rebranding as suggested, a fresh and new face to be engaged for disaster risk reduction post 2015. In addition, there should be a greater link to the national levels and mechanism to ensure that there is a deeper involvement of community and the private sector. The top three elements based on the assessment of the 6 groups would be:

1. A sound legal framework to anchor DRR/ DRM
2. A strong financial framework to implement consistently the actions and plans that will be developed at all levels.
3. A more integrated framework for DRM engaging the community more, empowering them and making DRM more cross sectoral with a greater presence from the private sector



One group reported a very interesting requirement: that in the new framework they would want to see DRR with “a human face”. This is a significant statement as it embodies the existing cross cutting themes of the current HFA that speaks to the inclusion of gender and other issues. It also suggests that further work needs to be done to demonstrate that there is a tangible paradigm shift in DRR from being heavily scientific and abstract to one that is people driven.

4.0 DISCUSSION ON HOW THE ISSUES EMERGING WILL INFORM THE CDM BEYOND 2012 CONSULTATION PROCESS

Following the conclusion of the HFA broad based discussions the participants were invited to expand on their responses to address the regional level review of the CDM strategy. As stated previously, the timeline for the CDM framework is upon us and is also being reviewed. Further, since it has been informed by the HFA, CDEMA sought the use of the forum to provide feedback from stakeholders on what should be considered in the CDM Beyond 2012 process.

As with the first section, the participants were presented with questions to guide the discussions. The following feedback was provided.

Question 1: How will these elements need to be reflected in the framework for the Caribbean?

- i. In the region, various stakeholders and partners must be incorporated in the process. The success will involve or be dependent on all parties coming together to work and be fully supportive of all measures that will be put in place.
- ii. The lessons learnt to date will also need to be reflected. We must learn from the errors of the past and this should be noted and highlighted in the new ways forward
- iii. There is also suggestion for a two tiered approach. It was recognized that the new CDM Framework will be concluded and finalized prior to the completion of the adoption of the post-HFA Framework. It was highlighted that there was a similar occurrence with the first CDM in 2001 and HFA in 2005. The CDM and several position papers from the Caribbean (Kingston Declaration, etc) were used to influence and guide the drafting of the HFA. It was agreed that the same process will be applied: the completion of the CDM Beyond 2012, taking into consideration the issues already raised in post HFA consultations, and the new CDM being used to influence and guide the development of the new post 2015 DRR Framework.

Question 2: What elements and related mechanisms would need to be added for the CDM Beyond 2012 framework?

- i. The integration of the private sector much more deeply is seen as a critical move. The discussions spoke to that at the wider HFA level and were reiterated for the regional framework. Their support was stressed as government alone could not put in place all that was needed and necessary.
- ii. Better integration of planning and economic development into the DRM process. This again speaks to the putting on a “human face” to DRM. It was noted that in all the discussions on DRR, the issue of finance was a common thread. However the Ministries of Finance have not been engaged to include DRR specifically in national budgets. General physical planning does need the financial support and the economic/ financial planners need to be aware of the impact that disasters can have on national development.
- iii. Improve the human face of CDM: If the public is to have a greater buy-in, there should be a human appeal that will resonate with the public. Current mechanisms need to be strengthened. If not, the new CDM post 2012 will experience the same difficulties and not achieve what is intended.
- iv. Mechanisms must address the communication of the message to the community level. Greater involvement of the community is being called for and it was recommended that a Community DRM Champion be utilized to move the message forward.
- v. Fully utilize a bottom up approach to ensure that the DRR issues are incorporated. It was also suggested that the DRR issues be incorporated into political party manifestos.

Question 3: What are the emerging opportunities, strategic alliances or partnerships that can be leveraged to advance these elements?

- i. Stronger private public partnerships
- ii. Strengthening of existing mechanisms. It was recognized that currently there are several mechanisms that exist but are not enforced. In going forward, they should be re activated and enforced.
- iii. Establish tri partite partnerships: national / community/ private sector
- iv. We should examine the possibilities of synergies and partnerships extra regionally e.g. south – south cooperation. Other countries such as the Pacific face similar challenges and we can learn as well as share our ideas and strategies.
- v. Broaden DRR network, incorporate the various sectors
- vi. Standardize DRR terminology
- vii. Streamline systems to make them more applicable to the current times.

One of the general issues highlighted was that the CDM Beyond 2012 should inform the post HFA. What is being anticipated is that the post HFA will be influenced in a



similar fashion of how the Kingston Declaration 2004 and CARICOM Programming Framework 2005-2015 influenced the current HFA 2005-2015. In addition the new strategy should be informed by the Post HFA through articulation and alignment of its implementation timeline.

5.0 CONCLUSION

As the review and development process continue for Post-HFA and CDM Beyond 2012, the Caribbean has to position itself to play a significant role in the process. As in 2005 where the CDM Strategy was a guiding light for the HFA, similar approach must be seen in this new process. The participants put forward that as a block of small island developing nations, the Caribbean should participate in the international fora on post-HFA as one body/ one block. This would enhance the visibility and strength of the individual countries and allow for the combined voices to be better heard.

The session clearly highlighted that a new way forward is needed, the rebranding of DRR as well as the humanization of the process the most critical issues put out. This is the beginning of the process, as there will be more review and discussion sessions, and thus the region should position itself to be heard and influence the outcome so that it will serve the region's interest in the long run.

Appendix 1

POST-2015 FRAMEWORK FOR DISASTER RISK REDUCTION AND CDM BEYOND 2012 CONSULTATION

Monday, 3 Dec 2012, 13:30-16:00, Trelawny, Hilton Rose Hall Resort and Spa, Montego Bay, Jamaica

Chair: Mr. Ronald Jackson, Director General, Office of Disaster Preparedness and Emergency Management (ODPEM), Jamaica

AGENDA

13:30- 13:40	Presentation on the Post-2015 Framework for DRR Consultation Process <i>Ricardo Mena</i> , Head of the UNISDR Regional Office for the Americas
13:40- 13:50	Presentation on Preliminary Findings: Gaps and Opportunities in the Caribbean related to Disaster Risk Management <i>Paul Saunders</i> , Consultant, DPH Caribbean Ltd
13:50- 14:00	Presentation of Consultation Methodology and Questions to be discussed in groups <i>Ricardo Mena</i> Head of the UNISDR Regional Office for the Americas <i>The group will be divided by different stakeholders that will be examining specific questions.</i>
14:00- 15:00	Group Work: Divided by Stakeholder Groups <i>Participants of the consultation will be divided into different stakeholder groups and will be given sets of questions for discussion.</i> <i>Each group is requested to identify a</i> <ol style="list-style-type: none">4) <i>Facilitator, who will ensure that all questions have been addressed in the time available; the group discussion;</i>5) <i>Reporter, who will take notes of the group discussion; and</i>6) <i>Presenter that will report back to the whole group presenting the main findings from the group discussion.</i>



Questions for the group work:

- What are the significant elements for disaster risk reduction that should be addressed in the post-2015 Framework for Disaster Risk Reduction? *(suggested time: 20 min)*
- Identify the three top elements that your group would suggest to include in the post-2015 framework. *(suggested time: 10 min)*
- What are the mechanisms that need to be set up to implement the chosen priorities? *(suggested time: 20 min)*
- What kind of post-2015 framework would you like to see? *(suggested time: 10 min)*

15:00-
15:30

Plenary – Group Reporting

Each group will be given 7 min to report back to the whole group presenting the main findings from the group discussion.

Time will be given for a short session on questions and answers related to the findings.

15:30-
16:00

Discussion on how the Issues Emerging will inform the CDM Beyond 2012 consultation process

Moderators: *Andria Grosvenor, ACS Manager, Office of Executive Director, CDEMA/Paul Saunders, Consultant DPH Caribbean Ltd*

Guiding Questions:

- How will these elements need to be reflected in the framework for the Caribbean?
- What elements and related mechanisms would need to be added for the CDM Beyond 2012 framework?
- What are the emerging opportunities, strategic alliances or partnerships that can be leveraged to advance these elements?



7th Annual Caribbean Conference on Comprehensive Disaster

HFA Meeting - Monday 3 December, 2012

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Appendix 3

POST-2015 FRAMEWORK FOR DISASTER RISK REDUCTION AND CDM BEYOND 2012 CONSULTATION – APPROACH TO DELIVERY

The following documents the approach to the delivery of the Consultation and Outputs. Given the juncture of the collaboration, funding availability and recognizing emerging opportunities the following approach is being elaborated.

1. Background

- 1.1 The finalization of the arrangements for the consultation and outputs were inadvertently delayed and funds were not received prior to the convening of the consultation.
- 1.2 It was agreed to have a direct approach to three consultants who could undertake the work. The three consultants initially targeted were already under assignment, two of them were also delivering those assignments at the CDM Conference. The third consultant targeted had some delays in confirming availability.
- 1.3 Notwithstanding that the Post-HFA and CDM Beyond 2012 can be theoretically separated, given the CDM as a regional HFA Platform, close linkages with the CDM Beyond 2012 process are being forged. The unforeseen delay in the process of the CDM Beyond 2012 has resulted in the progress report and gap analysis envisaged to be completed at this time being delayed.

2. Approach

- 2.1 The source documents being utilised in the CDM Beyond 2012 process are being used by the consultant for the post HFA to prepare a presentation on Gaps and Opportunities in the Caribbean related to Disaster Risk Management
- 2.2 The consultation will be convened on December 3, 2012
- 2.3 There are several opportunities in the Conference for data gathering and hence the consultant will remain at the 7th CDM Conference for the entire week to gather data.




2.4 Four critical junctures for interaction has also been identified in the context of the Conference programme. These are as follows:

- a. Two side meetings with the CDM CHC and the NDCs on Monday and Tuesday of the CDM Conference
- b. Concurrent Session 2: CDM: Redefining Disaster Resilience, Sharing Responsibility
Focus: Governance for Disaster Risk Reduction – Capacity Development for Hazard Risk Reduction and Adaptation (CATALYST) perspective (*programme below*)
- c. SESSION 5: PLENARY: Partnerships and Resilience: CDM Moving Forward
Topic: CDM Beyond 2012 (*programme below*)

CONCURRENT: SESSION 2 <i>CDM: Redefining Disaster Resilience, Sharing Responsibility</i> (These sessions will have a Working Break between 3:15 pm-3:45 pm)
CONCURRENT SESSION 2C Room: Trelawny
Focus: <i>Governance for Disaster Risk Reduction – Capacity Development for Hazard Risk Reduction and Adaptation (CATALYST) perspective</i> (Open session)
Session Chair: Elisa Calliari, Fondazione Eni Enrico Mattei (FEEM) Session Sponsor: FEEM
Presentation of Papers
❖ Topic: <i>Assessing the Success of Hyogo Framework For Action Implementation in the Caribbean</i> Presenter: Dr. Barbara Carby, Disaster Risk Reduction Centre, UWI <i>Questions and Discussion</i>
❖ Topic: <i>Experiences from the Practical Management of Emergencies –</i> Presenter: Mr. Ronald Jackson, ODPEM <i>Questions and Discussion</i>
❖ Topic: <i>Natural Hazards and Sustainable Development</i> Presenter: Carlos Perez Aleman, UNDP – Nicaragua Office <i>Questions and Discussion</i>
Summary Recommendations

SESSION 5 <i>PLENARY: Partnerships and Resilience: CDM Moving Forward</i> Session Chair: Mr. Jeremy Collymore, Executive Director, CDEMA Coordinating Unit Session Sponsors: Australian Aid Agency (AusAID)  Canadian International Development



Agency (CIDA)  United Kingdom Department for International Development (UK AID)		
TIME	SESSION	ROOM
9:00 am – 10:30 am	<p>Topic: CDM Beyond 2012</p> <p>Topic: <i>Defining the Comprehensive Disaster Management (CDM) Strategy and Programming Framework Beyond 2012</i></p> <p>Feature Speaker: Mr. Joseph Abbott-Smith, Consultant</p> <p>Focused Presentations:</p> <ul style="list-style-type: none"> ❖ Topic: <i>Priority areas for CDEMA Participating States in the CDM Strategy and Programming Framework Beyond 2012</i> Presenter: Ms. Sharleen DaBreo, Director, Department of Disaster Management, Virgin Islands ❖ Topic: <i>Priority Areas for The Key Sectors in the CDM Strategy and Programming Framework Beyond 2012</i> Presenter: Dr. Paulette Bynoe, Director, School of Earth and Environmental Studies, University of Guyana ❖ Topic: <i>Emerging Opportunities: The role of the CDM Beyond 2012 Process in the Context of the HFA</i> Presenter: Mr. Ricardo Mena, Head of Regional Office for the Americas, UN Regional Strategy for Disaster Reduction, Panama ❖ Topic: <i>Development Partners Priorities for CDM Beyond 2012</i> Presenter: Mr. Ian C King, Programme Manager, Disaster and Climate Risk Management, UNDP Barbados and the OECS ❖ Topic: <i>The Role of the Physical Planning Sector in Promoting CDM and Priority Areas for Consideration</i> Presenter: Ms. Marva Titley-Smith, Chief Planner, Town and Country Planning Department and Chief Executive Officer, Planning Authority, Government of the Virgin Islands, Tortola (Dual Function) <p>Discussion Summary Recommendations</p>	Rose Hall Ballroom

- 2.5 The consultant will therefore pull together a report based on the consultation, responses to questions and the sessions within the Conference for review of CDEMA and key stakeholders
- 2.6 The report will be finalized and shared with ISDR for input to the post-HFA.