

European Forum for Disaster Risk Reduction

1-2 October 2012, Dubrovnik, Republic of Croatia

Draft Summary Report on the Consultations on the Post-2015 Framework for Disaster Risk Reduction and Resilience

Consultations on a post-2015 framework for disaster risk reduction and resilience was held at the European Forum for Disaster Risk Reduction on 1-2 October 2012 in Dubrovnik, Republic of Croatia with country representatives from Armenia, Austria, Belarus, Bosnia and Herzegovina, Bulgaria, Croatia, Czech Republic, Denmark, Finland, France, Georgia, Germany, Italy, Moldova, the Netherlands, Norway, Poland, Portugal, Romania, Serbia, Slovenia, Spain, Sweden, the former Yugoslav Republic of Macedonia, Turkey and the United Kingdom. The national presence was topped by the regional organizations supporting disaster risk reduction activities in the context of the European Forum for Disaster Risk Reduction namely: EUR-OPA Major Hazard Agreement of the Council of Europe, European Commission (DG ECHO), Disaster Preparedness and Prevention Initiative for South Eastern Europe (DPPI SEE).

To guide the consultations several sets of questions were asked around the consultation process; key achievements and major challenges in disaster risk reduction since implementation of the *Hyogo Framework of Action 2005-2015;* and, what new elements can be identified to be part of a post-2015 framework. The following are a summary of the main points captured in the consultation.

Consultation process

- There has been often a missing dialogue between the national institutions or National Platforms working on disaster risk reduction and the ministries responsible for foreign affairs. The later tended to take the lead in discussions and consultations on global agreements like a post-2015 framework for disaster risk reduction. Important for a whole-of-government dialogue, consultation and positioning around the post 2015 framework and what it means for national institutions.
- There are strong links in the international discussions around the post-2015 development agenda (post- MDGs), sustainable development goals and disaster risk reductions. Important to keep strong messaging around disaster risk reduction and resilience in these discussions while keeping on with a post 2015 framework.
- European national and regional entities needed to focus on the consultations and use existing
 and active forums like the European Commission, and the EUR-OPA Major Hazard
 Agreement of the Council of Europe to help in the linking and integration of disaster risk
 reduction, climate change adaptation and sustainable development.

Achievements and challenges

- The Hyogo Framework of Action 2005-2015: Building the Resilience of Nations and Communities to Disasters has been widely acknowledged as the main inspiration for knowledge, practice implementation, experience and the science of disaster risk reduction.
- The pillars and priorities of the *Hyogo Framework of Action 2005-2015* (HFA) remain very useful. In particular the way the HFA it has been put together with hazards, institutions and science based perspectives. Humanitarian and emergency response is reflected well. There is a monitoring and reporting system.
- What has been challenging and often missing in implementation the current HFA include: how to measure success (HFA lack of targets and indicators to guide implementation with no clear baselines); methodologies around risk assessments and, the lack of disaster risk information for the public and individuals. The perception of risk still remains to be looked into when addressing awareness and peoples behavior.
- Responsibilities and accountability in the governance arrangements have not been clear or implemented very well. There is often confusion on the role of different national institutions and ministries especially with the need to integrate or mainstream disaster risk reduction into planning, development and sector based institutions (e.g. health, education, agriculture). There is a lack of minimum standards or principles around disaster risk reduction.

New elements

- There is a need to capitalize on the current momentum around reducing the risk of disasters. A higher level political commitment to implement any post-2015 framework will be important. This will need to include ministries of development, planning and finance. Example on this provided by the organization of the South Eastern Europe summit focusing on disaster risk reduction and climate change adaptation towards sustainable development.
- There is a need to `sell` a new post-2015 framework better. More accessible, communicative language and simpler to use. Some new elements need to put in around the governance of risk reduction.
- The post-2015 framework should focus on increasing awareness, education and transparency
 of disaster risk reduction, for example a commitment to publish risk maps (like flooding) for
 the public.
- Important to recognize the different responsibilities between local, national, regional and global levels. For example, local authorities are responsible for urban planning; but regional and national authorities can prescribe that certain areas are not to be developed. Also relevant is the possibility of building on the work done at the regional is areas such as climate change adaptation, land-use planning, risk assessment (examples: EU-Floods Directive, Environmental Impact Assessment)

• There is a need to look at technological hazards (as the Fukushima emergency has shown) as part of the overall picture in addressing vulnerability and building resilience to disasters.

Annex 1: Set of questions used at the consultation

The 1st set of questions:

- What key elements do you think are missing in the consultation process based on the presentation given? Why?
- What are the expectations of your government from the consultation process towards the development of the Post-2015 Framework for Disaster Risk Reduction? Why?
- How do national and regional entities influence development of the Post-2015 Framework for Disaster Risk Reduction?
- What are the opportunities and challenges in the national consultation process?

The 2nd set of questions:

- What are the key successes (or achievements) in disaster risk reduction since implementation of the HFA in 2005 and what contributed to the successes?
- What are the major challenges (or obstacles) for disaster risk reduction? What are the underlying factors that contributed to the challenges identified?
- What are the key elements that your government will focus on in the national consultation process towards development of the Post-2015 Framework for Disaster Risk Reduction? Why?
- What are the top three significant elements for disaster risk reduction that should be addressed in the Post-2015 Framework for Disaster Risk reduction? Why?

The 3rd set of questions:

- Why disasters are not natural, but a consequence of flawed development planning and practices? How?
- What were the annual human and economic losses of disasters, triggered by natural hazards such as floods and earthquakes, accounting for direct and secondary losses, relief and recovery since 2005 in your country?
- Which development sectors have been affected by disasters since the implementation of HFA in 2005? How were these development sectors affected? And why?
- What has been done in mainstreaming disaster risk reduction into development since the implementation of the HFA began in 2005?
- What was the success or failure in mainstreaming disaster risk reduction into development planning and sectors, providing examples?

The 4th set of questions:

- Who is accountable for implementation of Hyogo Framework for Action whose overarching goal is to build resilience of nations and communities to disasters? How?
- Who is accountable for integrating disaster risk reduction into development planning and development sector programme? Why?

- What is the national governance structure of disaster risk reduction? What are the key elements of risk reduction governance? What elements are missing?
- How does existing risk reduction governance deal with transparency, accountability and decentralization of disaster risk reduction as part of development policy and strategy?
- What needs to be done to incorporate accountability in disaster risk reduction in development planning and practices at national and local level?

The 5th set of questions:

- What progress has your government made in linking disaster risk reduction with climate change adaption? How?
- What are the good practices in your country in land use planning? And what are the lessons learned?
- How much risk assessment is taken into account in urban planning in your country?
- What has been done in making schools and hospitals resilient to disasters in your country? How were the actions carried out?
- What made this progress feasible?

Annex 2: List of Participants

	Country/Organiz ation	Salutation	First Name	Family Name	Title	Institution
1	Armenia	Mr	Nikolay	GRIGORYAN	Head of Information Department	Ministry of Emergency Situations
2	Armenia	Mr	Movses	POGHOSYAN	Director	DRR National Platform/ARNAP Foundation
3	Austria	Mr	Andreas	PICHLER	Expert	Austrian Federal Ministry of Agriculture, Forestry, Environment and Water Management (BMLFUW)
4	Austria	Ms	Michiko	НАМА	Director International Relations	alpS
5	Austria	Mr	Andreas	KOLER	Chief Risk Analyst	alpS
6	Belarus	Mr	Evgeny	BARANOVSKY	Principal specialist	Ministry for Emergency Situations
7	Bosnia and Herzegovina	Ms	Jovana	ANDJELIC	Senior Advisor for Cooperation with International Institutions and Organisation	Ministry of Security
8	Bulgaria	Mr	Georgi	PETROV	Expert	DG Fire Safety and Civil Protection, Mol
9	Croatia	Mr	Damir	CEMERIN	Deputy Assistant Director	Natl Protection and Rescue Directorate

10	Croatia	Ms	Natasa	HOLCINGER	Senior Advisor in Preventive Measures	Natl Protection and Rescue Directorate
11	Croatia	Mr	Robert	MIKAC	Head of Civil Protection Sector	Natl Protection and Rescue Directorate
12	Croatia	Mr	lgor	MILIC	Head of Operative Affairs Department Natl Protection and Rescue D	
13	Croatia	Ms	Arabela	VAHTARIC	Head of International Relations Division	Natl Protection and Rescue Directorate
14	Czech Republic	Mr	Karel	VANCURA		Czech National Committee for DRR
15	Denmark	Mr	Niels Johan	JUHL-NIELSEN	Senior Advisor	Municipality of Copenhagen
16	Denmark	Mr	Palle Dannemand	SORENSEN	Project Manager	City of Copenhagen
17	Finland	Mr	Taito	VAINIO	Senior Officer	Ministry of the Interior
18	France	Ms	Anne-Marie	LEVRAUT	Chief of natural risks service	Ministere de l'ecologie, du developpement durable et de l'energie
19	France	Ms	Alice	AZEMAR	International and European Affairs Representative	Association Française Pour La Prevention Des Catastrophes Naturelles
20	France	Mr	François	GERAD	Board member	Association Française Pour La Prevention Des Catastrophes Naturelles

21	Georgia	Ms	Olga	SHASHINKA	Chief Specialist	Ministry of Environmental Protection and Natural Resource
22	Germany	Mr	Karl-Otto	ZENTEL	Chief Executive German Committee for Disaste Reduction	
23	Germany	Mr	Roger	MRZYGLOCKI	Project Engineer	German Committee for Disaster Reduction
24	Italy	Mr	Pierpaolo	CAMPOSTRINI	Direttore CORILA	
25	Italy	Mr	Valeria	SILVESTRI	Policy Officer	National Civil Protection Department
26	Italy	Mr	Luca	ROSSI	Director Engineer	National Civil Protection Department
27	Moldova	Mr	Domenco	RODION	Chief of the Department	State Hydrometeorological Service
28	Netherlands, The	Mr	Corsmas	GOEMANS	Senior Policy Advisor	Ministry of Security and Justice
29	Norway	Mr	Dag Olav	HOGVOLD	Senior adviser, Research and analysis / International Relations	Directorate for Civil Protection and Emergency Planning (DSB)
30	Norway	Ms	Elisabeth	LONGVAL	Head of Office	Directorate for Civil Protection and Emergency Planning (DSB)
31	Norway	Mr	Erling	KVERNEVIK	Senior adviser	Directorate for Civil Protection and Emergency Planning (DSB)

32	Norway	Ms	Irene	ANDREASSEN	Senior adviser	Directorate for Civil Protection and Emergency Planning (DSB)
33	Poland	Ms	Magdalena	KWIECIEN	Specialist	Institute of Meteorology and Water Management
34	Portugal	Mr	Henrique	VICENCIO	Focal point for HFA	National Authority for Civil Protection
35	Portugal	Mr	Luis	CARVALHO	Senior Expert (Geographer)	Amadora Municipality
36	Romania	Mr	Eugen	VISAN	Deputy General Inspector	General Inspectorate for Emergency Situations, Ministry of Administration and Interior
37	Serbia	Mr	lvan	BARAS	Assistant Head of Sector and Head of International Cooperation	Ministry of Internal Affairs
38	Slovenia	Ms	Andreja	FERLIN LUBI	Secretary	Administration for Civil Protection and Disaster Relief, Slovenia
39	Slovenia	Ms	Lucija	JEREB	Senior Advisor III	Administration of the RS for Civil Protection and Disaster Relief
40	Spain	Mr	Eduardo	GONZÁLEZ	Civil Protection Expert	Directorate General for Civil Protection and Emergencies
41	Sweden	Mr	Åke	SVENSSON	Swedish National Platform for DRR, National Coordinator	Swedish Civil Contingencies Agency
42	Sweden	Ms	Anna	HEDENSTROEM	Head of Division	Geological Survey of Sweden

43	Sweden	Ms	Janet	EDWARDS	International Coordinator for the National Platform	Swedish Civil Contingencies Agency
44	Sweden	Ms	Mette	LINDAHL-OLSSON	Head of Section, Natural Hazards and Critical Infrastructure Section	Swedish Civil Contingencies Agency
45	The former Yugoslav Republic of Macedonia	Mr	Pande	LAZAREVSKI	National Platform Coordinator	National Platform for DRR
46	The former Yugoslav Republic of Macedonia	Mr	Ljupco	RISTOVSKI	State Counsellor for Policy Analyses and Coordination	Government of the former Yugoslav Republic of Macedonia
47	Turkey	Mr	Timur	TEZEL	Head of Natural Disasters Risk Reduction Working Group	
48	Turkey	Mr	Zafer	YAZICI	Geological Engineer	Planning and Mitigation Dept, AFAD
49	Turkey	Ms	Makbule	YALIN	Expert Assistant	Strategy Development Dept. of AFAD
50	United Kingdom	Mr	Steven	BARNES	Environmental Desk Officer	Civil Contingencies Secretariat/-Cabinet Office
51	DPPI SEE	Mr	Ivana	LJUBOJEVIC	Head of DPPI SEE Secretariat	Disaster Preparedness and Prevention Initiative for South Eastern Europe (DPPI SEE)
52	UNDP	Ms	Louisa	VINTON	UN Resident Coordinator / UNDP Resident Representative	UN / UNDP

53	European Commission	Ms	Yordanka	MINCHEVA	Policy Officer	DG ECHO
54	Council of Europe	Mr	Eladio	FERNANDEZ- GALIANO	Executive Secretary	European and Mediterranean Major Hazards Agreement (EUR-OPA)
55	Council of Europe	Mr	Francesc	PLA	Programme Manager European and Mediterranea Hazards Agreement (EUF	
56	UNISDR	Ms	Margareta	Wahlström	Special Representative of the Secretary-General (SRSG) for Disaster Risk Reduction	UNISDR Geneva
57	UNISDR	Ms	Paola	ALBRITO	Head	UNISDR Regional Office for Europe
58	UNISDR	Ms	Stefanie	DANNENMANN-DI PALMA	Programme Officer	UNISDR Regional Office for Europe
59	UNISDR	Mr	Denis	MCCLEAN	Head, Communications and Outreach	UNISDR Geneva
60	UNISDR	Mr	Neil	MCFARLANE	Senior Coordinator, Global Platform	UNISDR Geneva