# Building community resiliency to natural hazards in Pacific Island Nations using traditional and modern technologies and methods

**Resiliency in Pacific Islands Workshop** 

University of South Pacific, Suva, Fiji 19-20 June, 2008

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# **Acknowledgements**

This work was supported by a Divisional Small Grant from the University of South Australia, and by the staff from the Pacific Centre for Environment and Sustainable Development at the University of South Pacific. Their contributions are gratefully acknowledged.

# **Background to the Workshop**

While Pacific island nations are vulnerable to many kinds of natural disasters, they are particularly vulnerable to weather related events, such as cyclones and droughts. Their close association with a highly dynamic ocean-atmosphere interface and their high ratio of shoreline to land area mean that the impacts of storms can be especially severe. Most models of global warming predict an increased risk of more extreme weather events, including more persistent droughts, and higher intensity wind storms. As the destructive power of wind storms is very sensitive to the peak wind velocity, the effects on Pacific Island Nations are likely to become more and more severe as global warming takes effect.

Typically, Pacific Island Nations are resource poor, have narrow economic bases that depend on primary production, and are sensitive to global markets for attracting foreign exchange. The nations typically have tenuous central control, poor communications and limited infrastructure. As a result of their particular vulnerabilities, Pacific Island Nations have sometimes suffered losses of more than 100% of their GDP due to natural disasters – far more significant than losses suffered by Western nations, or even by mainland developing countries.

The Pacific Regional Framework for Action for Building the Resilience of Nations and Communities to Disasters 2005-2015; the Pacific Islands Framework for Action on Climate Change 2006–2015; and the Hyogo Framework for Action 2005-2015, call for action to build resilience and reduce vulnerability to hazards due to climate change. They recommend 'consultation' with local people on how to go about the process. However, it is uncertain how communities can contribute to the planning process in a meaningful way.

The overall vision that stimulated the convening of this workshop was to elicit traditional knowledge from local communities on resource use in sustaining livelihoods in the context of the physical and economic environment, as a basis for developing resilience of communities through education, negotiation, and improved decision making. This builds on the results of the UNDP (United Nations Development Programme) workshop, *Community Participation in Disaster Risk Sensitive Development Planning*<sup>1</sup>, held in Suva from 25 to 27 September 2007.

# **Workshop Overview**

The Pacific Centre for Environment and Sustainable Development (PACE-SD) of the University of South Pacific (USP) in collaboration with the University of South Australia (UniSA), convened the workshop at the Faculty of Islands and Oceans Conference Room, USP, Suva, Fiji – on 19 and 20 June, 2008 (see Appendix A for the agenda).

The workshop brought together critical stakeholders from USP – including representatives from Tonga and Solomon Islands, UniSA, the South Pacific Applied Geoscience

 $http://regional centrepacific.undp.org.fj/Files/Publications/Commmunity\_Participation\_and\_Disaster\_Risk\_Reduction.pdf$ 

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Commission (SOPAC), the National Disaster Management Office (NDMO) Ministry of Home Affairs, and community representatives (see Appendix B).

The specific aims of the workshop were to:

- 1. Understand the needs from the various stakeholder points of view
- 2. Agree on the goals and objectives of the work program.
- 3. Develop a network of participants willing to contribute to the core activities, advise on courses of action, or become involved in the community program.
- 4. Plan the activities necessary to achieve the desired goals and objectives of the work program

The first day of the workshop focussed on understanding the context of the proposed work, discussing what can be done with the resources available, what issues are relevant from the point of view of the stakeholders, and attempting to identify the needs that should be addressed. On the second day the workshop looked at specific activities being carried out by SOPAC<sup>2</sup> and UniSA, and addressed the needs and concerns of the community representatives. A roadmap for future activities and actions was drawn up and agreed to as far as possible within the context of the workshop.

<sup>&</sup>lt;sup>2</sup> Further discussions between UniSA and SOPAC were held on the following Monday, and these are reported in Appendix C.

# **Day One**

# Welcome

Professor Koshy (USP, Director of PACE-SD) welcomed participants and introduced the need for the Programme and the Workshop from a PACE-SD perspective.

# **Background and Objectives**

Stephen Russell (UniSA and Chairperson) presented the background and objectives to the programme and the Workshop.

### Vision

To improve the quality of human life in Pacific Island communities through building more sustainable and resilient livelihoods.

### Mission

To develop a systematic and affordable **mechanism** for improving resiliency to climate hazards in Pacific Island communities.

### Aim

To elicit the traditional means used by Pacific Island communities for sustaining livelihoods and ensuring resilience to climate hazards, and to integrate these with relevant modern knowledge in order to synthesise a means for building more resilient communities.

# **Objectives of Research Program**

- 1. **Literature Review** Build on the findings of previous research, reports, studies and workshops devoted to ethnographic means for coping with climatic hazards
- 2. **Plan the Project** Gather a core group of researchers together to plan the activities that will be carried out in the project.
- 3. **Pilot Projects** Undertake a pilot projects to assess community resiliencies to climatic hazards and the role of traditional methods as coping strategies.
- 4. **Analysis and Synthesis** Develop a tool for linking traditional and modern methods, and synthesising a means for improving community resilience to climatic hazards.
- 5. **Research Database** Build a database suitable for recording traditional methodologies and provide a basis for synthesising new methodologies
- 6. Validate modelling tool
- 7. Report Findings

### **Work Plan**

A possible work plan is as follows:

### 1. Literature Review -

• Review literature on traditional community resilience in Pacific Island communities (using an Endnote database).

### 2. Plan the Project -

• Refine needs to be met and methodologies for achieving objectives.

- Elicit most important issues from community perspectives
- Understand relevant political and policy environments
- Coordinate with relevant aid agencies working with the communities
- Establish database to store and collate knowledge gained from communities

# 3. Pilot Projects -

- Qualitative data will be obtained through open-ended fieldwork in at least four Fijian communities, two in Tonga, and two in Solomon Islands.
- The field activities might include:
  - a) Establish representative groups
  - b) Disaster Chronology discuss community responses to previous disaster events, processes involved, and traditional disaster management practices.
  - c) Community mapping community asked to draw maps of extent of the climate related events and relationships with geography and available resources, including closest food, water and other resources, and available access routes.
  - d) Transect walks Walks will be taken with village members to the sites of chosen 'safe' areas, where they feel comfortable under threat from climate hazards.

### 4. Research Database -

- Align research database with the "Disaster Reduction Hyperbase Asian Application (DRH-Asia)".
- Place traditional livelihood data into database. These might include:
  - Food security
    - crop diversity options
    - livestock diversity
    - marine practices including mangroves, coral, seagrass habitats
    - farming practices
    - wild food gathering including wild pigs, birds, fruit, fish
    - preservation of food
    - sharing of food
  - Water security
    - Storing water
    - River water use and preserving cleanliness
    - Sanitation or other pollutants to drinking water
    - Sharing water
    - Irrigation practices
  - o Supplemental income options
    - on farm
    - off farm
  - Sanitation factors
    - Sewerage disposal
    - Rubbish disposal
  - Infrastructure factors (local)

- Roads
- Bridges
- Logging practices
  - For building
  - For wind protection
  - To retard runoff
  - Species choice
- Land use management
  - Coastal
  - River bank
  - Slope factors
  - Soil factors
  - Conservation
- o Power
  - Heat
  - Light
  - Muscle community cooperative building
- Hazard resilient housing
  - Private houses
  - Communal buildings
  - Farm buildings
- Health
  - Hospitals
  - Medicines awareness, preventative, treatment
  - Health personnel
  - Health practices first aid, long term help
- Hazard alerts
  - Tsunami
  - Cyclone
  - Flood
- Disaster preparedness
  - Strategy local and national
  - Education
- Place relevant modern technological data into database
  - Insurance and credit schemes to compensate livelihood loss through crop damage or loss
  - Flexible repayment schemes
  - o Building codes for hazard resilience of houses
  - o Hazard resilient schools or other public buildings (e.g. hospitals, community halls, church) for use as emergency shelters
  - o Communications, computers, Internet and other high technology
  - o Price for goods World markets, trends, strategies
  - o Sustainable tourism
  - Food options crops, livestock, feed, fertiliser, vaccinations, genetics, research, farming practices, farming technologies (e.g. tractors) etc
  - o Alternative water storage and irrigation options
  - o Foreign cash generation options
  - Sewerage handling options
  - o Rubbish disposal methods, culture, education
  - Infrastructure factors (national)

- Sustainable logging
- Land use modelling (to identify best options)
- o Power options (e.g. diesel, wind, water)
- o Buildings stone, metal, wood, plastic
- o Early warning national tsunami warning, weather forecasts
- o Disaster knowledge

In order to obtain specific information on each of the factors important to a community livelihood, it will be necessary to tailor a series of semi-structured questions to elicit the necessary information. For instance:

### • To the chief:

- How many chickens (or fish, or pigs etc) are consumed by village each week?
- How much land devoted to crops to feed village? (we can go out and measure fields, and derive details of number of fields, location etc)
- o How is cash obtained for village?
- O What do you do in a disaster situation?

# • To family head person:

- o What jobs do family members do?
- O What do they produce?
- o How much do they earn?
- Where do you obtain education?
- O Where do you obtain health care?
- O Where do you spend cash?
- o How do you travel?
- O How much does it cost to travel?
- O What do you do in a disaster situation?

# • To woman of household:

- o What jobs do you do?
- What are main issues with every day jobs?
- What can't you do without (in disaster situation)?
- O What do you do in a disaster situation?

### To child:

- o Where is school?
- O How do you get to school?
- What are you told at school about disasters?

### 5. Analysis and Synthesis -

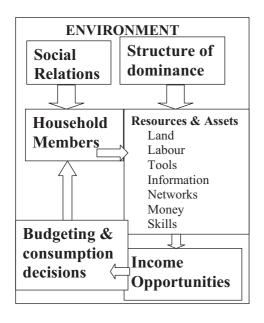
• Apply Soft Systems Methodology of Checkland & Scholes (1999) and Total Systems Intervention methods of Flood and Jackson (1991) to the collected data and the inputs from the workshop to derive the best means for building resiliency to climate hazards in the context of the community environment.

Example modelling artefacts (from Russell, 2007) are shown in the figures below.

• Use Agent Based Modelling and System Dynamic modelling to build a means for constructing a decision tool based on the data residing in the database.

Livelihoods include, for instance – fishing, crop farming, animal husbandry, construction, waged labour, crafts.

External influences include – tourism, government, non-government organisations, foreign people and governments, neighbouring people.



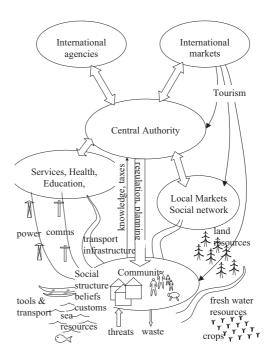


Figure 1 – Livelihood model

Figure 2 – Rich Picture of community

A simple model might, for purposes of illustration, be based on the following flow diagram (Figure 3):

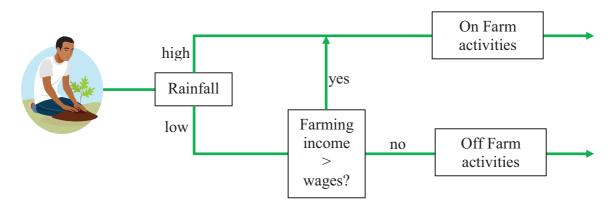


Figure 3 – simple decision tree

# 6. Validate modelling tool -

Demonstrate decision tool to the communities themselves, and validate the tool. This will involve returning to the communities and providing the computer based tool, with a suitable interface, and allowing community members to self-determine future decision strategies.

The components of this activity include:

- The computer based model
- The interface
- Training for community members to use tool
- Verify community members are able to use tool as intended
- Verify community members see enough value in using tool to want to use it in future
- Verify tool actually makes useful decision outcomes in the real world.
  - This will require sufficient historical data to show that decisions actually made by communities resulted in outcomes predicted by model.
  - o This feeds back into the data that we need to elicit in the first place.

# 7. Report Findings -

- Report project findings to stakeholders
  - o pictures
  - o films
  - o games
  - o theatre
  - o written word (if high enough literacy)
- Report project findings to a more general audience

### **Desired Outcomes**

- A report on this workshop
- A list of practical objectives
- A plan for achieving objectives
- A database for recording knowledge
- Modelling tools to assist in decision making
- Validation of the model
- Communication of findings
- Inputs to a major program designed to develop resiliency in Pacific Island Nations

This is not a study alone, but a means to developing resiliency. So there needs to be a strong commitment to acting on outcomes of the study. This means understanding the resources required, obtaining government support, partnering other organisations, training and education, staff allocation, funding, extension to other communities.

# Individual introductions and issues of concern

Name	Issues of Concern	
Leone Limalevu	Flooding	
	Coastal erosion	
	• Drought	
Fine Lao	Environmental management	
	Communications	
	• Knowledge – where to run?	
	Tonga	
	Communications	
	• Diversification of renewable energy – solar, hydro, bio	
	Disaster response strategy is missing	
	Disaster information	
	Links between communities	
	• Knowledge on how communities are supposed to	
	respond (with or without information)	
Shakuntla Kumar	Education	
	• Training	
	Workshops	
Joeli Cawaki	Solomon Islands	
	• Water quality – upstream villages pollute water for	
	villages down stream	
	Food security	
	• Pesticides	
	• House construction – e.g. bures are resilient to	
	earthquake but not to wind	
	• Coastal erosion	
	• River bank flooding – fertile but prone to flood (trees are	
	being cut down – more run-off, more debris causing	
	dams and more flooding)	
	• Power – there is often no power	
	No 'Awareness' programme  Education on managing to discate	
	Education on responding to disaster	
	Capacity building programme     National Disaster Management Council only tand to	
	• National Disaster Management Council only tend to respond to disaster, rather than invest in preventative	
	measures.	
	Radio receivers are common, but no means exist for	
	transmission (except in some outer islands)	
	• In time of disaster, aid priorities are rice, water and	
	shelter, but there is no seed for planting crops.	
	<ul> <li>In times of disaster people eat damaged crops first (e.g.</li> </ul>	
	staples – cassava and tapioca), and leave wild yams and	
	swamp taro until last since they survive well. They also	
	cut tops of staple crops to help them survive winds.	
	Swamps threatened by influx of salt water – reducing	
	disaster crops	
	and the state of t	

	• Need to understand best cash crops (e.g. squash
	pumpkin was grown as niche crop, but market collapsed)
	Need to understand management of tourism
	Hazards include:
	Earthquakes
	• Cyclones
	• Tsunami
	Sea level rise
	National Disaster Committee have no clear disaster strategy,
	and need help (e.g. modern technology options, advice)
Sefa Nawadra	Oil-spill response (South Pacific Regional Environment)
	Programme (SPREP) responsibility?)
	• Fresh water supplies (i.e. streams, rain collection,
	ground water)
	• Food security – disaster crops like <i>swamp taro</i> and <i>wild</i>
	yams, are disappearing due to forest clearing
	Community self-reliance is reducing
	• Logging
	• Silting
	Coastal erosion – cemeteries falling into sea
Osea Naloaqa	Logging for building means increased run-off, more silt,
1	and less shells
	Losing shells for food and sale at market
	Coastal erosion – losing burial sites
	• Flash floods – squatter settlements developing on creek
	banks tend to block drains, and expect government to
	'do something'
	Big trees tend to fall down in strong winds, blocking
	roads
	Power – fuel prices are rising
	• Fresh water
Noud Leenders	Traditional knowledge needs preserving
Noud Leenders	
	Communications and constitution are essential
Other comments	Monitoring and review of programs are essential  NDMG (Notice of Director Management Green; ii)
Other comments	NDMC (National Disaster Management Council)
	Budget of \$2M/year set aside in case of disaster
	Can only act on receipt of disaster assessment forms, but
	no training provided locally as to filling in forms.
	Office only employs three people, so there are no
	resources to administer a disaster response
	Decision process must wait until skilled person goes to
	disaster site, assesses needs, presents outcomes to
	minister, and awaits decision before any action. Can take
	5 months – needs faster response process.
	• Need 'Quick Look' guidelines and fast decision process.
	Do we replace dodgy bridge, or train locals to replace  bridge?
	bridge?
	Do we train people to respond to disaster or to reduce
	vulnerability to disaster?
	Do we rehabilitate pumps for irrigation or plant deep-

root grasses?

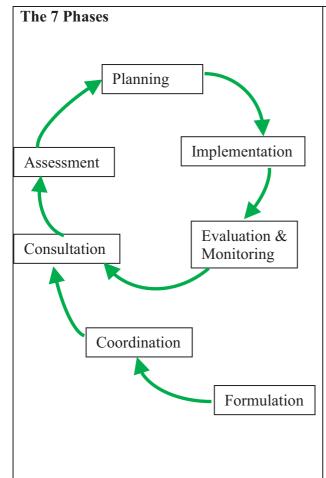
# Warnings

- Warnings mobile phones for tsunami?
- Traditional knowledge e.g. roosters fly to top of trees when cyclones coming
- Needs ideas from rest of world
- Response to disaster needs to be sustainable
- Most effort required in training

# **Individual presentations**

**Leone Limalevu** gave a presentation on the PACE-SD view for an integrated assessment and action methodology for climate change and sustainable development for Fiji.

	<del></del>
Application	The methodology is generic and can be used in any community or national development or adaptation programmes.  e.g.  • Natural Disaster Risk Management  • Biodiversity  • Climate Change
The Method	<ul> <li>Community Sustainable Development.</li> <li>Has 3 components: <ol> <li>The 7 Steps [Phases]</li> <li>The Procedural Framework</li> <li>The Strategic Adaptation Framework</li> </ol> </li> </ul>
Application	The method is being applied to 2 programmes here in Fiji. (1) APN funded biodiversity project (3 Sites) (2) AusAID funded Climate Change Adaptation project (6 Sites)
Application to the Climate Change Adaptation Project	Background:  • 6 community sites in Fiji  • Focus on Water & Coastal Sectors  • Started in October 2006  • Executing Agency – Pacific Centre for Environment & Sustainable Development (PACE-SD), USP  • Implementing Agency – Institute of Applied Sciences (IAS), USP
The 6 community sites &	Bavu – Western Viti Levu
their most critical issues	[Fresh Water Shortages]
Stakeholders:	Votua – Southwest Viti Levu [Coastal Erosion & Fresh Water Problems]
<ul> <li>Chiefs, politicians, teachers, clergy</li> <li>Men, women, young and old</li> <li>Non-land owners, land owners</li> <li>Minority groups, clans, religions</li> <li>Fishermen, farmers, craftsmen</li> </ul>	<ul> <li>Buretu – Southeastern Viti Levu [River Bank Erosion &amp; Inundation]</li> <li>Navukailagi – Lomaiviti [Coastal Erosion &amp; Inundation]</li> <li>Korotasere – Vanua Levu [River Bank Erosion &amp; Flooding]</li> <li>Druadrua Island – Vanua Levu [Fresh Water Problems]</li> </ul>



### 1. Formulation

Define project objectives, policy context, scope & design.

# 2. Coordination

Management, coordination, facilitator team & advisory team set-up

### 3. Consultation

Initial community consultation, stakeholder involvement & participation

### 4. Assessment:

- Identification and characterisation of hazards.
- Identification & characterisation of exposure units with respect to vulnerability and resilience.
- Adaptation assessment (Assessment of adaptations options through risk assessment and other assessment tools)

# 5. Planning

Formulation of adaptation plans, stakeholder consultation & community endorsement of adaptation measures or projects

### 6. Implementation:

Implementation of endorsed adaptation measures

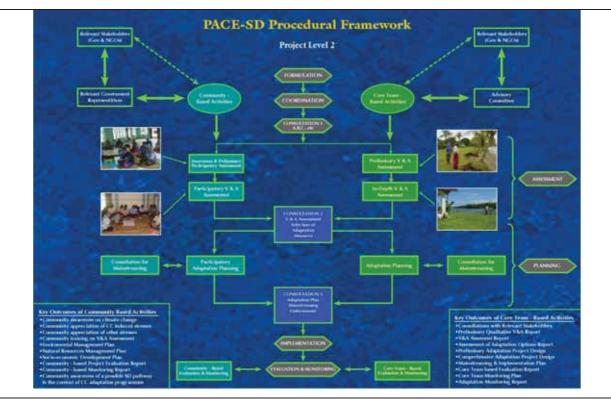
# 7. Evaluation & Monitoring

Evaluation of the effectiveness & efficiency of the execution of the overall project and monitoring of the effectiveness of the implemented adaptation measures

# **PACE-SD Procedural Framework**

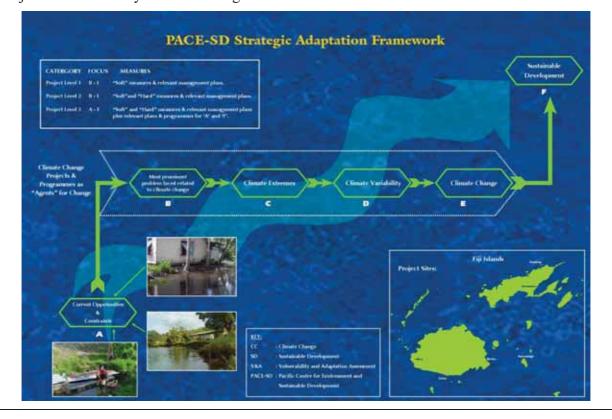
- Describe the process well to the community
- Set up a "good" advisory team
- Set up a "good" facilitator/expert team
- Ask for a committed community core team
- Stakeholder participation needs to be encouraged from all field social, economic & technical fields
- Community participation needs to be encouraged in assessments & consultations.

You need to have a "good" adaptation framework/strategy to follow when consulting with the communities.



# **PACE-SD Strategic Adaptation Framework**

Adaptation to climate change is, in large part, a continuous process that involves the adjustment of society to risks arising from climatic extremes



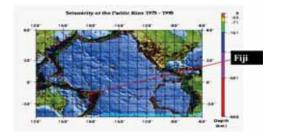
Risk Management	Risk Equation:	
	<ul> <li>Hazard + Vulnerability = Risk</li> </ul>	
	Vulnerability Equation:	
	• Impact - Adaptation = Vulnerability	
	Realised Risk is Disaster	
Other Issues	Site selection through a proper characterisation procedure is required.	
	• Climate change awareness needs to be planned out properly and implemented well.	
	• Communications of issues and findings needs to be properly	
	done to suit the various stakeholders' needs as well as meeting the specific objectives.	
	• The more remote the location, the more preparation is required,	
	unless you have a lot of money on hand.	
Strategic Adaptation	Adaptation needs to be strategic so that you do not overwhelm	
Framework	the community	
	e.g. tease out the most critical problems currently faced by the	
	community which are CC related and deal with them first.	
	• A baseline socio-economic and environmental assessment is required.	
	Choose a project level you will implement related to the	
	funding at hand, and make this clear to the community during your initial consultations.	
	We have proposed 3 project levels. Project Level 1 requires the least resources whilst Project Level 3 requires the most.	

**Ms Shakuntla Kumar** (Acting Senior Disaster Management Officer of the National Disaster Management Office (NDMO)) presented on: Building community resiliency to natural hazards in the Pacific Islands Nations. Risk Management – Fiji's perspective.





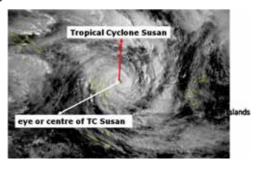
Fiji's Geographical location is prone to Cyclone & Earthquake



# Cyclone tracks



# Cyclone Susan



# Vulnerability to disasters

The hazards with Medium to High risk of emergencies or disasters in Fiji

Hazards	Rate
Cyclone	Н
Flood Coastal/River	Н
Earthquake	H (low impact)
Drought	Moderate
Storm tides	M
Fire - Bush/Structure	М
Landslide	М

Disaster Name	Year	<b>Estimated Damaged US</b> \$	
TC Eric & Nigel	1985	39,712,636	
TC Raj	1986	14,000,000	
TC Rae & TC Sina	1990	36,300,000	
TC Joni	1992	1,600,000	
TC Kina	1993	100,000,000	
TC Gavin	1995	18,300,000	
TC June	1997	60,000,000	
TC Dani	1999	2,000,000	

TC Paula	2001	800,000
TC Ami	2003	22,089,200
flash flood	2004	11,585,392
T . 1		207 207 220
Total		306,387,228

# **Cyclone Cost 2005-2008**

Year	Disaster	Cost in FJD \$
2005	Flash Flood Western Central Division	FDJ 113,066,08
2007	February Flood Northern Division (Vaturova Tikina and Labasa District	FDJ 15,145,378
	TC Cliff and Flood February, March and April- Northern Easter and Western Division	FDJ 4,308,991
	TC Daman	\$500,251 Estimated Cost
2008	TC Gene	\$45 Million.

# **Preparation for Disaster**

- Early Warning System-(Regional Specialised Meteorological Centre for Cyclone Forecast).
- Flood Early Warning System for Navua.
- Training and Awareness Program at all levels.
- Annual National Disaster Awareness Program
- Suva Earthquake Risk Management Pilot Project.
- Early Warning Alarm System

# **National Disaster Risk Management Structure**

# ...and NDMO Organisational structure



# Including:

- 10 Establish staff
- 2 Un-Establish Staff

larm System.
CABINET
Cabinet sub committee
National DRM Council
NDMO&NEOC
DIV DISMAC
Provincial DISMAC
District DISMAC
assistance of ITC <sup>3</sup> has developed the
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Information Management
Coordination

The NDMO with the assistance of ITC<sup>3</sup> has developed the National Disaster Management database system which is now operational.

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<sup>&</sup>lt;sup>3</sup> www.itc.gov.fj

	Inputting of data and on Francisca Coutemand 11
	• Inputting of data, such as Evacuation Centers and all disasters affecting Fiji since 2004.
Disaster Preparedness –	Baseline data such as information on population, livelihoods,
Baseline Data	health, and education facilities etc are available in the NDMS
Baseline Bata	(National Disaster Mitigation Strategy).
	<ul> <li>Input of the latest data 2007 census will be carried out.</li> </ul>
Hazards	Information on hazards affecting Fiji is available in
Trazards	Brochures, flyers, power point presentation, and reports.
Support/Response Plan	Disaster Management Plan - Operational
and Communication	Cyclone Support Plan – Operational
	• Flood Response Plan (Navua - already tested)
	• Drought Support Plan – (draft)
	• Tsunami Support Plan (already tested but still in draft form)
	Landslide Support Plan (draft)
Challenges and good	Population Data is available only through Census so it takes
practices in pre-disaster	roughly 12 years to update information.
information management.	The difficulty in accessing or sharing information amongst
	key agencies like NFA, Police, Military, Health, etc.
	• Information management systems in many government
	organisations are not developed or completed.
	Lack of resources directed to improve Information
	Management Systems (need IT professionals and funding).
Initial Damage	Initial Damage Assessment in Fiji is a government
Assessment	responsibility.
	Three Assessment phases: 1. Emergency Phase Assessment
	a. Initial damage and relief needs assessment reports.
	b. Relief needs assessment report (within one week)
	<ul> <li>c. Sectoral Damage assessment and outstanding relief needs report (upon completion of emergency phase, usually within two weeks of disaster)</li> <li>2. Rehabilitation Phase Assessment</li> <li>3. Post Disaster Review</li> </ul>
Initial damage and needs	Assessment formats
assessment	Initial damage forms are used for conducting assessment.
	Data collection methodology:
	Interview and field observation
	Assessment capacity:
	Government officials at district, divisional, and national
	level are responsible for conducting initial assessment.
	Community participation is limited in our existing
	legislation, however the FNDRMP envisage community
C1 11 1 1	participation.
Challenges and good	• Need of accurate data information management system, e.g.
practice for initial	population figures, number of houses in a village, etc.
assessments	All government officials conducting assessment should
	undergo IDA training.
Monitoring of Dosmana	Community Participation     Experience with setting humanitarian priorities (e.g. Health
Monitoring of Response	• Experience with setting humanitarian priorities (e.g. Health,
	Water, Sanitation and Shelter)

	Different sectors compile their own report and submit to the			
	National Disaster Management Office for the compilation of			
	the National Report.			
Identifying data source	Different sectors collate their own data, and each has their			
and data collection	own database.			
mechanisms	Analysis of the data is done by the different sectors before			
	submission to NDMO.			
	Community involvement in data collection is very little.			
	The new NDRMA (National Disaster and Risk Management			
	Authority - still in draft) is intended to involve community			
	participation.			
Challenges and good	Strengthening NEOC (National Emergency Operations			
practices for monitoring	Centre ) Management Information Flow.			
disaster responses	Monitoring, Feedback of information			
Overall Summary of Good	Good Practices			
Practices	Report Mechanism in place			
	Institutional Capacity			
Key Gaps	1. Community level linkage			
	2. Lack of capacity building			
	3. Lack of financial support and development of			
	database.			
	4. Lack of network			
	5. Updating of data			
	6. Lack of coordination and good practice			
The way forward	• Improve networking and partnership at all levels: –			
	International, Regional, National, Divisional, District and			
	Community.			
	Strengthen participation at all levels.			
	Focus planning and resources on disaster risk reduction			
	programs.			
	Strengthen Education and Awareness at all levels.			
	Continuous review of the Disaster Risk Arrangements and			
	Regulations.			

A presentation was made by **Noud Leenders**, from SOPAC – *An international and regional perspective of risk management*:

CODA C CDD COAL	TT : 1' / '1 / / 1 111 C			
SOPAC CRP GOAL	To improve disaster risk management practices to build safer			
	and more resilient communities			
International Guidance	1990-2000 IDNDR (International Decade for Natural Disaster Reduction)			
	1994 World Conference on Natural Disaster Reduction → Yokohama Strategy			
	2005 2 World Conference on Natural Disaster Reduction → Natural Disaster Reduction in Pacific Island Countries			
	+ <b>Hyogo Framework for Action 2005</b> → The ten-year review of the implementation of the 1994 Yokohama Strategy and Plan of Action			
Regional Guidance	Pacific Plan 2005			
	calls for the development and implementation of policies and plans for the mitigation and management of natural disasters			
	Regional Framework for Action 2005			
	supports an 'all hazards' and integrated approach to the mainstreaming of disaster risk reduction and disaster management			
	-Regional Early Warning Strategy			
	Pacific Islands Framework for Action on Climate Change 2005			
	advocates the reduction of risks associated with the impact of extreme weather and climate variability through the application of various principles			
	World Bank Policy Note 2006 – Not if but When			
	advocates risk management of natural hazards in order to minimise the impact of disasters			
Regional Framework for	The Framework states :			
Action	Robust, effective national and regional monitoring and			
	early warning systems established and strengthened for all			
	hazards incorporating traditional knowledge and			
	appropriate technology and tools.			
D 1 1011 : 41	6 Themes			
Developed following the	Theme 1: Governance – organisational, institutional, policy and			
2 World Conference on	decision-making frameworks			
Disaster Reduction held in	Theme 2: Knowledge, information, public awareness and education			
Kobe, Japan	Theme 3: Analysis and evaluation of hazards, vulnerabilities			
Approved by Regional	and elements at risk  Theme 4: Planning for effective preparedness, response and			
Disaster Managers in July and then Pacific Leaders	Theme 4: Planning for effective preparedness, response and recovery			
in October 2005 at their	Theme 5: Effective, integrated and people-focused early			
annual meeting in	warning systems			
Madang, PNG	Theme 6: Reduction and underlying risk factors			

# **Regional Early Warning Strategy**

- Strengthen appropriate agency partnerships to monitor human health, crop and animal pests and diseases, encouraging feedback from the community to extension offices of all relevant agencies and, inclusion of technological and **traditional practices**, instrumental and sensory systems.
- Use warning dissemination methods that are easily accessible, and understandable including **traditional technologies** (lali/drum, conch shells/horns and church bells etc) as well as such appropriate, existing and new information communication technologies such as RANET: a robust 2 –way communication system with alerting capability including emergency alert capability, Internet, E-mail, text-messaging and satellites systems, in order to build redundancy in warning systems at all levels.

# Pacific Disaster Risk Management (DRM) Partnership Network

- Formed in February 2006 to assist Pacific countries in developing and implementing disaster risk reduction and disaster management strategies to help ensure sustainable development.
- The main objectives are to:
  - Provide regional support for the development and implementation of National Action Plans
  - Establish and sustain a regional network of regional assistance and development partners that work in the different fields of disaster risk reduction and disaster management to improve regional cooperation, coordination and collaboration.
  - Strengthen the key thematic areas identified in the Regional Framework for Action 2005 –2015, as endorsed by the Pacific Leaders and in other associated frameworks and strategies.
  - Monitor and evaluate national progress against the targets of these national action plans.
  - Reduce duplication of efforts and to ensure that assistance is built on the efforts and experiences of each other.



Pacific Disaster Risk Management Partnership Network

OVERVIEW OF INSTITUTIONAL CAPABILITIES OF PARTNERS SUPPORTING THE IMPLEMENTATION OF

"An Investment for Sustainable Development in the Pacific Island Countries Disaster Risk Reduction and Disaster Management A

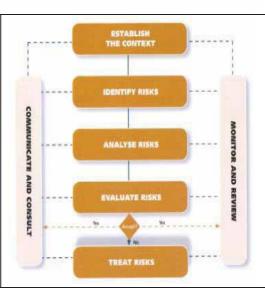
Framework for Action 2005—2015"

ORGANISATION	VMHO	UNDP PC	UNISOR	AFAC	ONFAM	FSPI	NZAID	мсоем	BOM	SHO	IFRC	SOPAC	500	RSMC
SUBJECT AREA														
Governance	-	1		1		-		+	-	1	+	-		+
Policy, Organisational Development, Management	x	х	x	x	х	x		x		$\vdash$	x	х	x	
Community Participation		X	X	Х	Х	Х	l)			Х	Х	X	Х	
Early Warning And Forecasting														
Monitoring	x		x		×			X	x	×	x	x	x	x
Capacity Assessment	х		х			х		х	х	х	х	х	х	X
Modelling			x						x	×		x	×	x
Risk Management Applications														

Overview of institutional capabilities of partners supporting the implementation of "An investment for Sustainable Development in the Pacific Island Countries Disaster Risk Reduction and Disaster Management & Framework for Action 2005 – 2015"

# **Disaster Risk Management tools**

- Regional Framework for Action 2005
   2015 promoted and advocated.
- National disaster risk reduction plans based on the application of CHARM strengthened. (Comprehensive Hazard And Risk Management)
- Community based disaster risk management (CBDRM) training coordinated.



# Indigenous Knowledge

Indigenous disaster reduction and management practices have been discounted and eroded over the years yet they often provide the most cost-effective way of reducing the impact of disasters in developing nations.

Unless these practices are recorded and their value recognised and supported they continue to die away leaving communities more dependent on outside support.

**Sukulu Rupeni** (Institute of Applied Sciences) presented on the Pacific Future Environment Leaders Forum, Suva, Fiji, 13 March, 2008, entitled "Climate change & variability implications on biodiversity – Youth scenario simulations."

Introduction	What are the implications of Climate Change and Variability on our Biodiversity?			
	• Who and how can we ensure <b>Sustainability</b> of our biodiversity?			
	• Climate Change and Variability threatens our sources of food security, livelihood and culture – the basis of our existence.			
Project Site and Partners	A project of the Institute of Applied Sciences –University of the South Pacific			
	• Funded: Asia Pacific Network for Social Change and Research			
	• Project Sites:			
	• 2007 Pilot in Fiji – Rewa, Tailevu & Cakaudrove			
	• 2008 Replicated - Tuvalu, SI (cont. Fiji)			
	• Partners: Locally Managed Marine Areas Network (FLMMA & FSPI)			
Goal	Foster community youth (the future custodians of Pacific Islands' natural resources) contribution in resource conservation through raising awareness regarding climate change impacts and implementing adaptation projects to ensure security and availability of resources for future generations.			
Objectives	• Build capacity of 3 community based youth groups in the project sites to use drama as a tool to raise awareness on climate change and variability impacts on biodiversity			
	Conduct 30 theatre performances on climate change and variable impacts on biodiversity			
	• Undertake 3 community risk assessment workshops in project communities			
	• Implement 2 soft measure adaptations in each of the project communities			
Activities	Community Capacity Building Workshops (Navakavu, Rewa;     Ucunivanua, Tailevu; Naboutini, Cakaudrove)			
	2. Community Theatre Performances			
	3. Community Risk and Adaptation Management Planning Workshops			
	4. Community Adaptation Implementation			
	5. Monitoring and Evaluation			
1. COMMUNITY	OBJECTIVES:			
CAPACITY BUILDING	• Introduce the Project (Tailevu, Rewa, Cakaudrove)			
DOILDING	Provide information and knowledge			

	O Climate Change and Variability			
	<ul><li>Climate Change and Variability</li><li>Biodiversity</li></ul>			
	Sustainable Development			
	• Provide information and skills in Theatre for Development			
	OUTPUTS:			
	• 75 youth trained			
	8 story lines, 6 songs and two mekes developed			
	LESSONS LEARNT: Target the community as a whole but emphasize significance of youth involvement			
2. COMMUNITY	• Drama productions to include the past, present and future  OBJECTIVES:			
THEATRE PERFORMANCES	Raise awareness on Climate Change and Variability implications on Biodiversity and Sustainable Development			
	To generate discussions on issues dramatised			
	• Evaluate performance impact <b>OUTPUTS</b> :			
	28 community performances conducted (youth rally, village meetings, workshops, national, district and provincial events)     About 5000 people have enhanced awareness on climate change impacts on biodiversity			
	LESSONS LEARNT:			
	LESSONS LEARNT:			
	<ul><li>LESSONS LEARNT:</li><li>Post performance discussions</li></ul>			
	<ul> <li>Post performance discussions</li> <li>Eye opening for communities –emphasise greater participation in conservation to resist extinction of biodiversity and foster youth</li> </ul>			
3.COMMUNITY	<ul> <li>Post performance discussions</li> <li>Eye opening for communities –emphasise greater participation in</li> </ul>			
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RISK & ADAPTATION PLANNING WORKSHOPS  Workshop Outputs	<ul> <li>Post performance discussions</li> <li>Eye opening for communities –emphasise greater participation in conservation to resist extinction of biodiversity and foster youth involvement</li> <li>OBJECTIVES:</li> <li>a) Community to appreciate CC related stresses and other socioeconomic stresses</li> <li>b) Train community on how to conduct V &amp; A Assessment (participatory approach)</li> <li>c) Train community to assess the identified adaptation options i.e. assessment &amp; prioritization</li> <li>d) Facilitate the community to formulate adaptation projects &amp; programmes</li> <li>e) Facilitate the communities to draw up a natural resource management plan</li> <li>Sustainable socio-economic plan</li> <li>Natural Resources Management Plan</li> <li>Hazard Reduction and Management Plan</li> <li>Adaptation Plan for Most Prominent Problems related to Climate Change</li> </ul>			

	Siltation and Sedimentation				
	Sea Water Intrusion				
	• Water				
Adaptation Options:	Planting of mangroves and native sea water resistant plants				
Options.	Planting of orchards				
Community Commitment:	Village Council endorsement of plans				
Communicat.	Mainstreaming plans into village development plan				
	Establishment of village CC project committee				
	Area Identification –Mataqali owners agreement				
Lessons Learnt:	Community attendance during workshop				
	Presentations in the vernacular				
	Definitions in the vernacular				
4. COMMUNITY	a) Technical Assessment				
ADAPTATION	b) Area Preparation				
<b>IMPLEMENATION</b>	c) Gathering seedlings				
	d) Planting of mangroves, fruit and sea water resistant trees				
5. MONITORING	a) Monitoring				
AND EVALUATION	b) Evaluation				
	c) Feedback				

# **Day Two**

**Jutta May** gave a presentation on the SOPAC **Pacific Disaster Net** - A Web Portal for Disaster Risk Management in the Pacific Region.

Pacific Disaster Net is a Web Portal and Database System *-Virtual Centre of Excellence*-for Disaster Risk Management in the Pacific Region. It is currently available online as a test version through the website <a href="www.PacificDisaster.net">www.PacificDisaster.net</a>. Regularly updated versions will be available offline on DVD.

The portal is designed to be the largest and most comprehensive information resource in relation to Disaster Risk Management for Pacific Island Countries. It is consistent with the commitment to provide the region with information systems that can host the required data for DRR and DM as reflected in the Regional Disaster Risk Reduction and Disaster Management Framework for Action 2005-2015.

As a living collection and growing resource it improves Information and Knowledge Management as vital element in DRR and DM to enable and facilitate actors and stakeholders to research and collaborate.

The Pacific Disaster Net hosts material relating to Governance, Risk Assessment, Early Warning and Monitoring, Disaster Risk Management, Training and Tools from various sources like Countries and Organizations and Agencies at regional, national and international level.

Some user friendly features are:

- Free use
- Multiple access entries with a range of retrieval and display options.
- The ability for inexperienced (and expert) users to find data and information within a range of formats.
- Formats which include up-to-date and 'alive' information: SMS, Text, Audio, Visual
- Information includes Alerts, Events, Calendar, Contacts, Forum, Message Board, Publications, Reports, Data inventories, Hazard Maps, Links.
- All information from the portal can be viewed, downloaded, sent by email and also be imported and exported into other formats.
- Different levels of access to discuss a variety of issues.
- A Country page which provides filtered, dynamic and fixed data and information with Events, Contacts, Links and Basic facts available per country or organization.
- Version control and saving

Supports Pacific Island Countries to develop and implement DRM National Action Plans and strengthen policies for DRR and DM, under the umbrella of the 'Pacific Disaster Risk Management Partnership Network'.

Improving Information Management as a vital element of DRM with a living information resource.

Developed through cooperative effort by IFRC, UNDP-PSRC, UNOCHA and SOPAC.



# Web Portal and Database System

- Virtual Centre of Excellence -Disaster Risk Management in the Pacific Islands Region
- Following the Regional Disaster Risk Reduction and Disaster Management Framework for Action 2005-2015 and in line with the Pacific Plan:
  - To support National Action Planning with development and implementation
  - To improve access and usage with Information Management as vital element in DRR and DM
- Living collection and growing resource
- Enables and assists actors and stakeholders to share research and work together
- Available online (<u>www.PacificDisaster.net</u>) and offline (frequently updated DVD distribution)

### Hosts and provides Documents and Material

- Relating to Governance, Risk Assessment, Early Warning and Monitoring, Disaster Risk Management, Training and Tools
- From various sources like Countries, Bodies, Organizations and Agencies - at national, regional and international level
- Up-to-date and live information like Alerts with notification, Calendar, Contacts, Forum & Message board etc.
- Evacuation Plans, Hazard Maps, Disaster Response Plans
- A range of formats, including Publications, Reports, Data inventories, Maps, Events, Discussion (threads), Links, Audio / Visual files etc.
- Multidimensional Retrieval for different levels of expertise

# Multidimensional Retrieval

Quick Search – Freetext Browse and Filter Advanced Search



# **Document - Information and Display**

Information Access in different formats

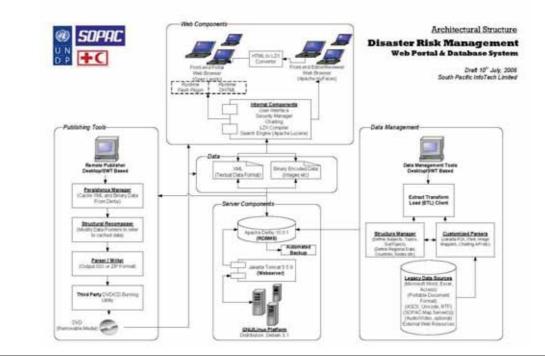
- HTML from PDN Server (low bandwidth)
- Original from PDN Server
- Original from URL
- Offline from PDN Local Edition (DVD frequently distributed)



# Functions

- Events
- Alerts
- Calendar
- Forum
- Contact Information
- Links
- Country Page with a Range of Information
- · Country facts
- Data Management Tool for Administration and Maintenance

System Architecture



Under the umbrella of the 'Pacific Disaster Risk Management Partnership Network'

... supporting Pacific Island Countries to strengthen policies and plans for DRR and DM Developed after signing the MoU in September 2006 in cooperation with

International Federation of Red Cross & Red Crescent Societies (IFRC)

United Nations Development Programme – Pacific Sub Regional Centre (UNDP-PSRC)

United Nations Office for the Coordination of Humanitarian Affairs (UNOCHA) and the Pacific Islands Applied Geoscience Commission

SOPAC - as the implementing partner with 2 fulltime staff working on PDN as part of a larger project team

# Outlook – Future Perspective

- Data collection and input from Partners and in-country (support with training, document preparation and cataloging)
- Hardware upgrades / Hosting
- Graphic Design
- Maintenance and Quality Control with Statistics and Evaluation
- Development phase 2 additional features and improved functionality
  - Enhanced Integration with standard protocols such as Z39.50, EDXL (Emergency Data Exchange Language), CAP (Common Alerting Protocol), OAI-PMH (Open Archives Initiative Protocol for Metadata Harvesting) etc.
  - Performance Improvement (pre-cache, pre-compilation, meta-data (xml) compression ...)
  - Enhance interaction via web-portal (Alerts, Events, Contacts, Calendar etc.)
  - Security augmentation for user-defined content encryption, selected document access via public / private keys, contentexpiry, time-limited viewing etc.
  - Disconnected Data Migration for transfer and merge from detached (local) instances with integrity control (check overwrite, repetition etc)

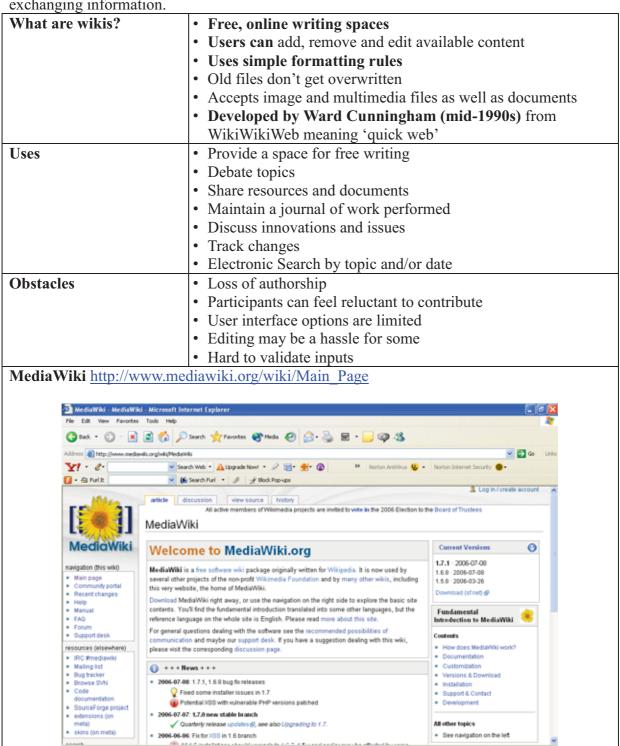
	<ul> <li>Extended Web Visibility for search engines (Google, Yahoo, etc.)</li> <li>Fulfill growing information needs of partners and users</li></ul>
Contact	www.pacificdisaster.net  Jutta May Information and Database Management Advisor SOPAC - Pacific Islands Applied Geoscience Commission Ph: +679 338 1377 (ext 248), Fax: +679 337 0040 E-mail: jutta@sopac.org
	Noud Leenders Senior Adviser Community Risk Programme SOPAC - Pacific Islands Applied Geoscience Commission Ph: +679 338 1377 (ext 283), Fax: +679 337 0040 E-mail: noud@sopac.org www.sopac.org

Stephen Russell presented on Soft Systems Methodology

	sented on Soft Systems Methodology			
Checkland's Soft	Soft System Methodologies:			
Systems	• address "What should be done?" in a continuous learning/action			
Methodology				
(SSM)	cycle			
	• depends on <i>participation</i> of all stakeholders and accepts plurality of viewpoints			
	• seeks to understand social situations through <b>action concepts</b> (real world is <b>not assumed to be systemic</b> )			
	• ways forward are decided upon in terms of relevance, cultural			
	feasibility and systemic desirability			
	• changes must meet organisational and social constraints in the real			
	world			
Stage 1	• Initiated within an organisation when a situation is considered			
The Problem	problematical			
<b>Situation:</b>	• There are no clearly defined "needs" or objectives			
Unstructured	This stage seeks to understand the issues and views			
	• The output of this phase is the recognition that a problem situation			
	exists.			
Stage 2	The aim of this phase is to understand a situation with which			
The Problem				
Situation	participants feel unease  • Scales to understand attracture, process and features of the problem			
	• Seeks to understand structure, process and features of the problem			
Expressed	situation			
	• Relevant viewpoints or "relevant systems" are elicited and captured			
	• Viewpoints often expressed through drawing a "rich picture" of the problem situation			
Stage 3	This stage is concerned with expanding the relevant systems into			
<b>Root Definitions</b>	concise verbal statements			
	• Each statement can be tried out by moving around Stages 2-5			
	• The "root definitions" are idealised views of what each relevant			
	system should be			
	• The aim is to draw out the essence of:			
	What is to be done			
	• Why it is to be done			
	<ul> <li>Who is impacted</li> </ul>			
	<ul> <li>What are the environmental constraints</li> </ul>			
	• Formulate around the six CATWOE elements:			
	• Customers – victims and beneficiaries of the purposeful			
	activity			
	• Actors – those who do the activities			
	• Transformation Process – the purposeful activity that			
	transforms input into output			
	• Weltanschauung – the view of the world that makes the			
	definition meaningful			
	Owners those who can stop the activity			
	Environmental constraints – those constraints in its			
	environment that this system takes as given.			
	• Useful to do T's and W's first.			
	• When deciding T make sure that it is something that can be			
	transformed from the input			

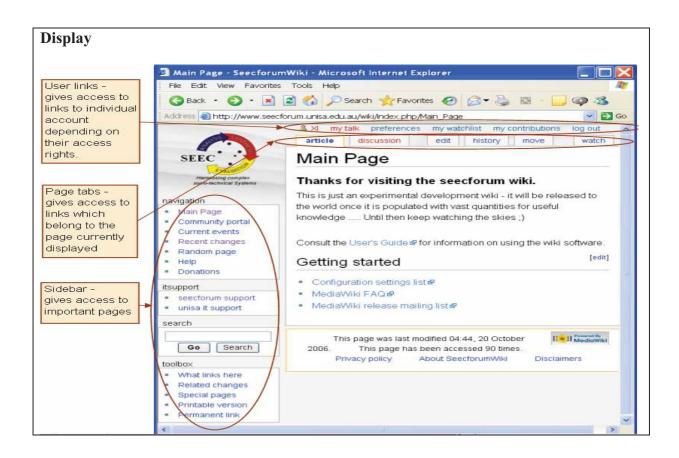
Stage 4	A Root Definition is an account of the idealised system
Building	• The Conceptual Model describes the activities which the ideal
<b>Conceptual Models</b>	system must do
	• The Conceptual Model is constructed by drawing out the minimum
	number of verbs ( $\sim$ 7) that describe the activities necessary
	Order these according to how they depend on each other
	Consider what insights they provide for the real-world
	Only proceed if they are useful.
Stage 5	• Debate about possible changes that could bring about improvements
<b>Comparing Models</b>	• Differences between pure systems thinking models and reality can
to the Real World	challenge assumptions of the participants and lead to alternatives not considered before
	Various approaches have been outlined:
	• Look for differences between the set of models and current
	perceptions of the problem situation.
	• List differences and ask questions of the situation eg:
	- "Does this activity exist in the real world?"
	- "How well is it done?"
	• Write scenarios to uncover how the system is expected to
	behave into the future
	<ul> <li>Model the part of reality that the conceptual model covers and</li> </ul>
	compare it with reality
Stage 6	Comparisons of models against reality raise considerations of
<b>Defining Changes</b>	possible changes
	• Debate in this stage confirms which changes are systemic-desirable
	and culturally feasible in the organisation at this time.
	• Write recommendations in a way that relates to the participants.
Stage 7	• This stage implements changes that are both desirable and feasible
Taking Action	• These changes can be classified as attitudinal, structural, and
	procedural
	• SSM may be used to develop a means for implementing the defined
	changes.
<b>Enhanced SSM</b>	• Later versions of SSM refer to the original seven-stage model as the
	logic-based stream of analysis
	• The implied concept of a sequential process through the seven
	stages of SSM are further de-emphasised
	• A second interacting stream of cultural analysis is added that:
	Considers the situation as a culture
	Undertakes a social system analysis
C	Undertakes a political system analysis
Summary	• SSM is essentially a
	means of introducing ordered, structured, systems thinking into the
	flux of events and actions that is everyday life
	• It is systemic in:-
	<ul> <li>Promoting systemic learning.</li> </ul>
	<ul> <li>Orchestrating different appreciations of a situation.</li> </ul>
	<ul> <li>Introducing systems models as part of the process.</li> </ul>
	• Each use of SSM must be adapted to the problem situation.
	• Application of SSM evolves as experiences gained by practitioners.

**Stephen Russell** presented on an overview of Wikis, as an interactive interface for exchanging information.



vs.1.3 Page 35

Ease of Use <a href="http://meta.wikimedia.org/wiki/Help:Wikitext">http://meta.wikimedia.org/wiki/Help:Wikitext</a>					
MediaWiki syntax	Equivalent HTML	Rendered output			
""Doctor"? No other title? A "scholar"? And he rates above the civil authority?"  "Why, certainly," replied Hardin, amiably. "We're all scholars more or less. After all, we're not so much a world as a scientific foundation — under the direct control of the Emperor."	" <em>Doctor</em> ? No other title? A <em>scholar</em> ? And he rates above the civil authority?" "Why, certainly," replied Hardin, amiably.	"Doctor? No other title? A scholar? And he rates above the civil authority?"  "Why, certainly," replied Hardin, amiably. "We're all scholars more or less. After all, we're not so much a world as a scientific foundation — under the direct control of the Emperor."			



**Stephen Russell** made a presentation summarising work on modelling complex scenarios in island communities, based on <a href="http://jasss.soc.surrey.ac.uk/9/1/6.html">http://jasss.soc.surrey.ac.uk/9/1/6.html</a>, <a href="http://epress.anu.edu.au/cs/pdf/ch12.pdf">http://epress.anu.edu.au/cs/pdf/ch12.pdf</a> and <a href="http://cormas.cirad.fr/en/applica/catchscape.htm">http://cormas.cirad.fr/en/applica/catchscape.htm</a>.

### **Breakout Sessions**

Participants formed two groups:

Group 1: Community members

Identify issues important to communities

Group 2: Others

*Identify effective activities and interventions* 

### **GROUP 1**

### **Facilitator: Leone Limalevu**

# Identify:

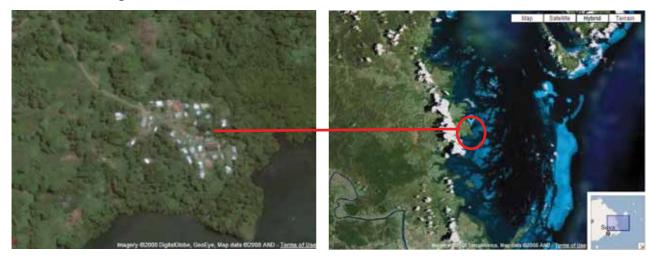
- a. Population of the community families, men, women, children, old people
- b. Important people in the community chiefs, medical, clergy, teachers
- c. Livelihoods crops, animals, fishing, crafts, building, waged labour
- d. Outside influences tourism, government, NGOs, foreigners, neighbours
- e. Specific resources taro, coconut, pawpaw, banana, cassava
- f. Coping with Cyclones strategies in place

# Community name: Naivuruvuru Village, Tailevu Province, Fiji Islands

Aspect	Details	Issues			
Groups in Community					
Families	Approx. 40				
Adult males	50	Generally healthy, but lots of			
		commitments, education			
Adult females	80	Generally healthy, but lots of			
		commitments			
Old people	20	Generally healthy			
Children	40	Attend pre-school, primary and			
		secondary schools			
	Important People in	n Community			
Chiefs	1	Possess leadership skills, huge			
		responsibilities as a traditional leader			
Medicine people	Approx. 20	Generally effective			
Clergy	10	Play an important role in facilitating social			
		cohesion			
Teachers	4	None residing in village			
	Livelihoo	ds			
Crop farming	Dalo, cassava, yaqona,	Support livelihood and traditional			
	breadfruit, vegetables	obligations			
Animal farming	Cattle, pigs, chickens	Support livelihood and traditional			
		obligations			
Fishing	Nets, lines, shellfish	Support livelihood and traditional			
		obligations			

Aspect	Details	Issues			
Craft making	Mats, basket, fan	Support livelihood and traditional			
		obligations			
Building	Traditional and modern houses	Ability to build and sustain good and			
		affordable houses			
Waged labour	None (wage labourers reside in	Send money to support family members			
	urban centres)				
	Outside influence	e			
Tourism	No				
Government	Provision of development				
	assistance				
NGO's	Yes				
Foreigners	No				
Neighbours	Neighbouring villages	Villages meet during traditional occasions			
	Specific resource	s			
taro	Approx. 1 acre (village owned)				
coconut	Approx. 10 acres				
pawpaw	No				
banana	Approx. 20 acres				
cassava	Approx. 50 acres				
	Coping with Cyclor	nes			
Preparedness	Build houses near forest or windb	Build houses near forest or windbreak			
	Cut trees down close to houses	Cut trees down close to houses			
	Prepare sandbags	Prepare sandbags			
Before cyclone	Early warning through radio or TV	Early warning through radio or TV			
	Cut stems of cassava to reduce da	amage			
	Get livestock into safe place				
	Prepare torches or other persona	l lights			
	Ensure fresh water available	Ensure fresh water available			
During cyclone	People shelter in strong house or	People shelter in strong house or community hall			
After cyclone	Community effort to rebuild damaged property				

# Naivuruvuru Village



### **GROUP 2**

# Facilitator: Stephen Russell

Identify the activities that will best elicit the information we need in a socially acceptable way. For instance:

- Focus group meetings
- Community mapping social and resource mapping
- Transect walks
- Historical time-line
- Daily routine
- Hazard response
  - o Safe area identification
  - Evacuation procedure
- Individual semi-structured interviews

Identify how we should interact with the community to feed the information back to them for their own purposes. For instance:

- Who has the authority in the respective community?
- Who has the responsibility in the community?
- What training is required?
- What facilities are required?
- What is the most effective way of disbursing the information?
- What are the power issues in the community (e.g. gender, youth, chief), and how may these be overcome to achieve participatory involvement?

# Fijian administrative environment

Fiji is divided administratively into four divisions, which are further subdivided into fourteen provinces. Each division is headed by a *Commissioner*, appointed by the Fijian government. Each province has a *provincial council*, headed by the *Roko Tui* (usually a high chief), which may make bylaws and impose rates (local taxes), subject to the approval of the *Fijian Affairs Board*, a government department headed by the Minister of Fijian Affairs.

Non-Fijian communities are administered by the *Department of Multiethnic Affairs*.

The *Roko Tui* administers a province through direct contact with the various headmen of the provinces. Any local intervention by a research group such as ours, would need to inform the *Roko Tui* of whatever is proposed, as well as the relevant headmen.

### Interview scenario

Key informants include: chief or headman, elders, church leader, health nurse or leader, women's group leader, youth leader.

Disaster awareness and issues can be effectively transmitted to community members through song, drama, mekes (traditional dance), and through group discussions.

### **Traditional practices**

Traditional disaster preparedness includes preserving crops (though the practice is dying out). This involves, for cassava: soaking, skinning, removal of the string, and drying, before wrapping in leaves and burying for up to three years. Breadfruit can also be buried, while yam can be stored for up to six months in a dry place.

In some islands cassava is grated before drying, and keeps for three months.

Tivoli (hard yam) and kawai (sweet yam) are crops that tend to grow well under any conditions.

Indo-Fijians dry or pickle mango, and store dried rice, beans and lentils.

Animals include: pigs, cattle, goats, chicken, ducks, wild birds, and wild pigs.

Traditional house construction in Tonga included having the roof suspended on four pillars, which could be lowered in case of cyclone.

Much land in Fiji is now not used. People earn enough money to buy food. Main cash crop is sugar, while main staple is cassava.

### **STRATEGY** for the Future

- 1. Put together an Australian Pacific Network proposal for \$50,000 per year for two years.
- 2. Coordinate other funding opportunities (e.g. Global Development Network Awards, South-South Cooperation Program).
- 3. Research possibilities of funding from other sources, such as British High Commission, European Union, the Global Environment Facility (GEF) Small Grants Programme, and AusAID.
- 4. Coordinate activities with UNDP, Local Governments, and other government bodies
- 5. Coordinate activities with NGOs, people's organisations, community-based organisations, and religious groups.
- 6. Research current adaptation plans
- 7. Research intellectual property rights of traditional knowledge owners
- 8. Research means for training and capacity building for communities to use computer based technologies, or other relevant technologies (mobile phones, communications Internet, etc)
- 9. Research means for improving education in schools for disaster resiliency

# **Appendix A: Workshop Agenda**

# Day One

_			
8:30 - 9:00	Registration		
9:00 - 9:15	Welcome & Housekeeping		
9:15 - 9:45	Background and objectives		
9:45 - 10:15	Brief individual introductions		
10:15 - 10:30	Morning tea		
10:30 - 12:30	Brief individual introductions – continued		
12:30 - 13:30	Lunch		
13:30 - 14:40	Setting the scene:		
	<ul> <li>a) System Analyses Methodology – Broad overview and case studies (UniSA)</li> </ul>		
	b) Risk Management – International perspective (Hyogo Framework)		
	c) Risk Management - Regional Perspective (CHARM - SOPAC)		
	d) Risk Management – Fiji's perspective (Fiji National Disaster Management Office)		
	e) Integration of Risk Management into Climate Change Programme (PACE-SD Methodology)		
14:40 - 15:10	Agree on terms and objectives of program		
15:10 - 15:20	Agree on stakeholders		
15:20 - 15:35	Tea		
15:35 - 16:40	Identify needs of the project		
16:40 - 17:00	Identify political, cultural and social context		
17:00	End Day 1		
19:00	Dinner at 'JJs'		

# **Day Two**

8:30 - 9:00	Coffee and Tea
9:00 - 9:05	Welcome
9:05 - 9:45	Introduction to the SOPAC Pacific Disaster Net - A Web Portal for Disaster Risk Management in the Pacific Region
9:45 - 10:00	Describe the characteristics of the database that we need to build to accommodate the data and resources available to build it

10:00 - 10:15	Describe the type of modelling that will be built to characterise the communities			
10:15 - 10:30	Tea			
10:30 - 12:30	Breakout sessions			
	a) Identify the information that we need to obtain from communities			
	b) Identify activities that will best derive the information			
	c) Identify how we should interact with the community to feed the information back to them for their own purposes			
12:30 - 13:30	Lunch			
13:30 - 15:15	General discussion of issues			
15:15 - 15:30	Tea			
15:30 - 16:00	Decide how to go about obtaining future funding			
16:00 - 16:30	Decide on roles and responsibilities, schedule and resourcing			
16:30 - 17:00	Conclusions and comments from community representatives			

# **Appendix B: Workshop Participants**

No.	Name	Position	Address	email	phone/fax			
	University of Adelaide							
1	Dr. Stephen Russell	Snr Lecturer	Uni. of South Australia Defence and Systems Institute, Mawson Lakes Campus, Mawson Lakes, SA 5095, Australia	stephen.russell@unisa .edu.au www.dasi.unisa.edu.a	ph +61 8 8302 3351 fax +61 8 8302 5344			
		I	SOPAC					
2	Noud Leenders	Community Risk Management Advisor	South Pacific Applied Geoscience Commission (SOPAC) Private Mail Bag GPO Suva FIJI ISLANDS	noud@sopac.org	ph (679) 338 1377/ 9999 388 fax (679) 337 0040			
3	Ms Jutta May	Information and Database Management Advisor	C/- South Pacific Applied Geoscience Commission (SOPAC) Private Mail Bag GPO Suva FIJI ISLANDS	jutta@sopac.org	ph (679) 338 1377/ 9968 959			
			SOPAC	www.sopac.org	fax (679) 337 0040			
		Communi	ty & Provincial Office	Representatives				
4	Ratu Noni Veikoso	Buretu Village Project	Project Community Representative	noni@rbf.gov.fj	ph (679) 9306 051 or 6712 533			
5	Ratu Tevita Nawadra	Verata Naivuruvuru	Project Community Representative		ph (679) 3382 146			
6	Mr. Erami Seavula	Nadroga/Navos a Provincial Council	Project Community Representative	mnro@connect.com.fi	ph (679) 6500 004 or 9364 893 fax 6500 203			
7	Mr Osea Naloaqa	Verata Naivuruvuru	Project Community Representative		ph (679) 9494 031			
8	Mr Sefa Nawadra	Verata	Project Community Representative		ph (679) 9351 696			

No.	Name	Position	Address	email	phone/fax
			Government Represen	tatives	
9	Mr Joeli Cawaki	Director NDMO - National Disaster	Ministry of Defence, National Security, Immigration and Disaster Management PO Box 2349	joeli.cawaki@govnet. gov.fj	ph (679) 9964 635 / 331 3400 x106
10		Management Office Acting Senior	Government Buildings Suva, Fiji NDMO		fax (679) 331 9315
11	Ms Shakuntla Kumar	Officer		shakuntla.kumar@gov net.gov.fj	ph (679) 930 7917 / 331 3400 ext 181
11	Mr Aisea	Acting Principal Disaster Management	Emergency, Planning and Coordination Unit NDMO	aisea.quminakelo@go	ph (679) 9495 505/
	Quminakelo	Officer	TICD D	vnet.gov.fj	331 8078
		I = .	USP Participant	S	
12	Prof. Kanayathu Koshy	Director Pacific Centre for Environment & Sustainable Development PACE-SD	USP - PACE-SD The University of the South Pacific Suva, FIJI	koshy k@usp.ac.fj	ph (679) 3232 894
13	Prof. Raghuvar Pathak	Associate Dean Research & Graduate Affairs, School of Management and Public	USP - Faculty of Business and Economics (FBE) USP, PO BOX 1168,SUVA, FIJI Islands		
14	Dr. Culwick Togamana	Administration Lecturer (Solomon Islands Representative)	C/o Faculty of Science and Technology (FST) USP, Suva, Fiji	Pathak_R@usp.ac.fj  togamana c@usp.ac.fj	ph (679) 3232 489 ph (679) 323 2477 fax (679) 323 1512
15	Mr. Fine Lao	Fellow – Climate Change & ESD (Tonga Representative)	USP – Faculty of Islands and Oceans Private Mail Bag, Laucala Campus, Suva, Fiji	finelao@yahoo.com lao_f@usp.ac.fj	ph (679) 323 2895 fax (679) 323 2891
16	Mrs Sukulu Rupeni	Consultant	USP – Institute of Applied Sciences	rupeni su@usp.ac.fi	ph (679) 3232 926
17	Mr. Leone Limalevu	Research Assistant	USP - PACE-SD	1_limalevu@yahoo.co m	ph (679) 3232 892 ph (679) 9709 466
18	Ms Daiana Taoba	Program Assistant	START Oceania Secretariat USP - PACE-SD	taoba di@yahoo.com	ph (679) 323 2892 fax (679) 3232891
19	Ms Aliti Koroi	ESD Project Officer	USP - PACE-SD	koroi_al@usp.ac.fj aliti.koroi@gmail.com	ph (679) 323 2676 fax (679) 323 2891

# Appendix C: Meeting at SOPAC, Fiji – 23 June 2008

# **Participants**

Jutta May (SOPAC) Noud Leenders (SOPAC) Stephen Russell (UniSA)

# **Objective**

To understand the perspectives and activities of SOPAC towards increasing the resilience of Pacific Island communities to natural hazards, and any local knowledge that may assist the programme.

# **Discussion**

Discussions were held at SOPAC (at the kind invitation of Jutta May and Noud Leenders) and the following points were considered noteworthy:

- Mrs Sukulu Rupeni (<u>rupeni\_su@usp.ac.fj</u>) is best USP person for leading Fijian field investigations
- Kathryn Hawley (<u>kathryn@sopac.org</u>), Programme Director, USAID/OFDA Pacific Disaster Management Programme, The Asia Foundation is recommended SOPAC person to lead Fijian field investigations
- The Pacific Islands Association of Non-Governmental Organisations (PIANGO) is a regional network of NGO focal points for coordinating bodies known as National Liaison Units (NLUs) based in 22 Pacific Island countries and territories. See <a href="http://www.piango.org/">http://www.piango.org/</a>
- Professor William Aalbersberg (<u>aalbersberg@usp.ac.fj</u>), Institute of Applied Science, USP, is a recommended person to approach regarding indigenous / traditional Fijian knowledge
- Issues in Fiji include:
  - O Upstream water use polluting downstream water
  - o Oil from cars polluting drinking water
  - o Waste disposal and Rubbish attitudes chucking stuff out bus windows
  - o Started with cleaning up Suva bins on foreshore
  - Bins not used in communities, so rubbish is put in plastic bags by side of road, and quickly attacked by dogs; or rubbish dumped in rivers (now includes nonbio-degradable plastic)

Poor sanitation – leading to typhus cases e.g. Buca Bay (North Vanua Levu) has contaminated springs and wells (see SOPAC water page <a href="http://www.sopac.org/tiki-index.php?page=CLP+Water+Quality">http://www.sopac.org/tiki-index.php?page=CLP+Water+Quality</a>).

- Composting toilets aren't always appropriate example on low lying island where toilet needed to be built high above land surface (tallest building on island) and wasn't used.
- Water storage and collection
- Coast and riverbank erosion

- SPREP South Pacific Rural Environment Program (<a href="http://www.sidsnet.org/pacific/sprep/sprep/about.htm">http://www.sidsnet.org/pacific/sprep/sprep/about.htm</a>) useful resource on environmental issues and research
- There appears to be no scientific evidence for Sea Level rise in the South Pacific over the last 10 years, according to ~18 tidal stations. Most coastal issues are related to human activities sea walls, poor building site, rubbish, sand mining (see Arthur Webb's research on Kiribati <a href="http://www.sopac.org/data/virlib/ER/ER0053.pdf">http://www.sopac.org/data/virlib/ER/ER0053.pdf</a>), etc
- Food is typically grown for subsistence, plus a little for cash or barter to obtain rice, fuel, etc
- Indo-Fijians own little land, but focus on building money and assuring education for children
- Indo-Fijians drink yaqona as a cultural habit (having relaxant side effects), alcohol (expensive) and smoke marijuana
- Many Fijians drink yaqona often until late in the night and sometimes even until early in the morning
- Fijian culture practice *kerekere* traditional borrowing of money or goods with friends or within extended family without necessary obligation to return (for a brief explanation see <a href="http://www.fijianstudies.org/dload/vol1no2/grao.pdf">http://www.fijianstudies.org/dload/vol1no2/grao.pdf</a>, p. 311) (so there is no incentive to save money, and no point having a shop).
- Children and learning
  - Children tend to learn by observing, but there are no longer people around to watch doing traditional practices or crafts (such as building bures).
  - People deal with emotions such as anger or sadness differently. Mothers often just 'laugh it off' if children are hurt or sad.
  - o People rarely express their opinions openly as it isn't seen as being respectful.
  - O Schools teach a lot of group work, such as singing, but little individual work (see Kathryn Hawley).
- Traditional knowledge questions
  - What is done in Australia to preserve traditional knowledge?
  - O What meta-data is used?
  - How do laws and rights in Fiji relate to traditional knowledge, and how do they relate to disaster risk management?
  - What is the key Fijian traditional knowledge we should be aiming to preserve?
  - What is in it for Fijians in sharing their traditional knowledge?
  - Will they want to share their knowledge?
  - o Is their any value to Fijians in recording knowledge in an electronic format?
- Relevant websites (SOPAC, NDMO, Red Cross):
  - o PreventionWeb.net http://www.preventionweb.net/english/
  - o PacificDisaster.net www.PacificDisaster.net
  - o ISDR http://www.unisdr.org/isdrindex.htm
  - Pacific Disaster Risk Management Partnership Network <a href="http://www.sopac.org/tiki-download\_file.php?fileId=1670">http://www.sopac.org/tiki-download\_file.php?fileId=1670</a> (contact details of relevant organisations)