



International Recovery Forum 2011

~ Pre-Disaster Recovery Planning for Building Back Better ~

Kobe Portopia Hotel

January 11-12, 2011, Kobe, Japan

Background

In the aftermath of a disaster, there is pressure to recover soon. As a result, the quality of the reconstruction and rehabilitation work maybe wanting, and pre-existing vulnerabilities may remain unaddressed. In this context, pre-disaster planning is recommended to ensure that vulnerability to future hazard events is reduced. Governments can increase the efficiency of recovery if activities including debris removal, utility restoration, management of funds, and coordination amongst stakeholders are *pre-planned*. To this end, planning for recovery is best initiated *before* a disaster occurs. In Latin America, the Organization of American States Unit for Sustainable Development and Environment has undertaken ex-ante planning for housing reconstruction to ensure adequate materials are available and to ensure that builders, homeowners, and government agencies are aware of damage reduction measures and construction techniques. In particular, the Housing Sector Recovery Plans for Antigua, Barbuda, St. Kitts, and Nevis provide guidance for the respective governments, construction sectors, finance and insurance sectors, and homeowners in each nation (OAS 2001). A relatively similar case is reported in Los Angeles City United States, where a pre-disaster reconstruction and recovery plan was developed in 1994. On a wider scale, the U.S. Department of Homeland Security, Federal Emergency Management Agency (DHS/FEMA) has initiated development of the National Disaster Recovery Framework. Furthermore, the ASEAN Agreement on Disaster Management and Emergency Response (AADMER) has integrated pre-disaster recovery planning in its rehabilitation component, and ASEAN Secretariat has initiated the development of “Recovery Toolbox” for the region.

Objective

The International Recovery Platform (IRP) is mandated to address gaps in recovery issues. The International Recovery Forum 2011 aims to highlight the importance of pre-disaster recovery planning in response to the recommendations of governments during the International Conference on DRR in Shanghai, China, 27-29 July 2010. The Forum will also,

1. Present experiences and lessons from recent recovery operations
2. Discuss experiences and lessons on Pre-Disaster Recovery Planning and urban reconstruction
3. Organize an “Orientation on Recovery” among stakeholders
4. Showcase IRP tools for post-disaster recovery

Outputs

The Forum 2011 will provide:

1. A review of benefits and options of pre-disaster recovery planning
2. Key lessons from recent recovery operations and the applications of learning’s for the next disaster
3. An **outcome document** (Guidance on pre-disaster planning for governments) that synthesizes the key messages and recommendations from presentations, group reports, panel discussions, from the Forum and other key documents. The outcome document will be presented at the Global Platform 2011 as one of the IRP knowledge products

Organizers

International Recovery Platform (IRP), in cooperation with Ministry of Foreign Affairs (MOFA) of Japan, Disaster Reduction Alliance (DRA), NHK, JICA

Participants

Approximately 100 delegates from IRP community of practice including professionals, national and local governments, and academia



International Federation
of Red Cross and Red Crescent Societies



Proposed Programme

Day 1 (11 January, Tuesday)

9:00~16:30	Orientation on Recovery IRP Conference Room (see program at Annex 1)
17:00~19:00	9th IRP Steering Committee Meeting VC Sites: <u>Kobe</u> (17:00 ~ 19:00) <u>Geneva</u> (09:00 ~ 11:00) <u>Washington, DC</u> (03:00 ~ 05:00)

Day 2 (12 January, Wednesday)

09:00 – 09:40	Registration
09:40 – 09:45 09:45 – 10:00	Opening Remarks Mr. Shoichi Hasegawa, Deputy Director for Disaster Management, Cabinet Office Japan Mr. Toshizo Ido, Governor, Hyogo Prefectural Government
10:00 – 10:20	Launching of Guidance Notes on Recovery (20 minutes) (see separate program at Annex 2)
10:20 – 10:45	Keynote Speech (25 minutes) Ms. Elizabeth Zimmerman, US Department of Homeland Security, Federal Emergency Management Agency (DHS/FEMA)
10:45 – 11:00	Tea Break
11:00 – 11:20	Special Report: Recovery Initiatives from Haiti Earthquake (20 minutes) Mr. Yves Robert Jean, Director General, MPCEDG, Republic of Haiti
11:20 – 12:30	Recovery Status Reports: Applications of learning's from recovery operations for the next disaster (1) China: Recovery from May 2008 Sichuan Earthquake (25 minutes) (2) Myanmar: Recovery from 2008 Cyclone Nargis (20 minutes) (3) Philippines: Recovery from February 2006 Leyte Landslide (15 minutes)
	Group Photo
12:30 – 14:00	LUNCH RECEPTION (hosted by Hyogo Prefectural Government)
14:00 – 15:00	Disaster Recovery Planning: Experiences and Lessons (1) Japan: The Hyogo Phoenix Plan (25 minutes) (2) ASEAN: Recovery Component under the AADMER Work Programme (25 minutes) Chair: Mr. Atsushi Koresawa, ADRC (10 minutes for introduction and comments)
15:00 – 16:30	Parallel Group Discussions: Disaster Recovery Planning (tea/coffee self service) [Group A] [Group B] [Group C] Planning Process Coordination Mechanisms Financing Recovery
16:30 – 18:00	Panel Discussion: The Need for Pre-Disaster Recovery Planning Group Presentations (30 minutes) Discussions (60 minutes) <i>Panelists:</i> (1) Tokyo Metropolitan Government (2) ADB (3) Philippines (OCD/NDRRMC) (4) FEMA (5) ASEAN <i>Moderator:</i> Ms. Helena Molin Valdes, Deputy Director, UNISDR
18:00 – 18:15	Wrap up & Closing Mr. Tomoya Nagai, Director for Disaster Preparedness, Cabinet Office, Government of Japan (15 minutes)

Annex 1

Orientation on Recovery

Conference Room, 5F East DRI Tower, HAT Kobe
11 January 2010, 9:00 ~ 16:20

Draft Program

9:00 – 9:30	Introductions Opening Remarks <i>Ms. Elizabeth Zimmerman, DHS/FEMA</i> Introduction to Disaster Recovery <i>Mr. Sanjaya Bhatia, IRP Secretariat</i>
9:30 – 12:00	Session on Good Practices of Recovery <i>Chair: Mr. Atsushi Koresawa, ADRC</i> Good Practices on Recovery: Key Messages & Options <i>IRP/ ASEAN</i> <ul style="list-style-type: none">- Shelter/Infrastructure- Climate Change/Environment- Gender/Livelihoods- Health/Psychosocial/Governance- Learning's from the recovery in Myanmar and other ASEAN countries
12:00 – 12:30	Discussions on good practices of recovery
12:30 – 13:30	Lunch Break (JICA)
13:30 – 14:00	Session on Financing and Planning of Recovery Financing Recovery <i>Ian O'Donnell, Asian Development Bank</i>
14:00 – 14:20	Introduction to Pre-disaster recovery planning <i>Prof. Itsuki Nakabayashi Tokyo Metropolitan University</i>
14:20 – 15:20	Presentations on experiences of recovery planning & need for pre-disaster recovery planning <i>FEMA</i> <i>UNDP</i> <i>Kobe City Government</i> <i>Hyogo Prefectural Government</i>
15:20 – 16:20	Discussions on pre-disaster recovery planning (tea/coffee self-service)
16:20 – 16:35	Safe Cities Campaign <i>Helena Molin-Valdes, Deputy Director, UNISDR</i>
16:35 – 16:45	Closing Remarks <i>William P. Sabandar BRR Institute Indonesia</i>

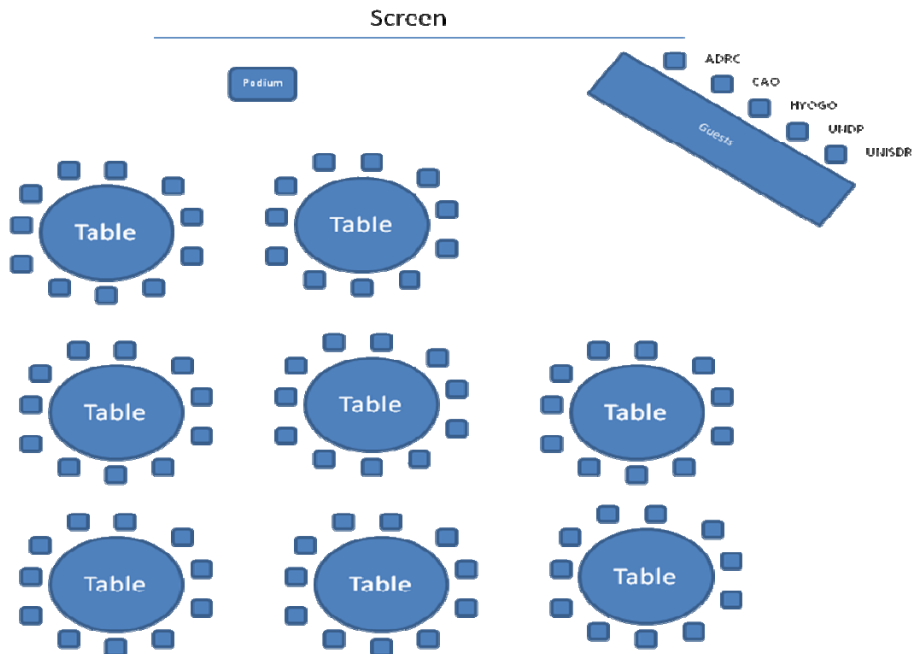
Annex 2

Launching of Guidance Notes on Recovery

Proposed Program

10:00 – 10:02	Announcement <ul style="list-style-type: none"> - MC notifies the Launching Ceremony of Guidance Notes - MC calls on Special Invitees to the stage - MC calls Mr. Sanjaya Bhatia to introduce the Guidance Notes on Recovery
10:02 – 10:12	Presentation <ul style="list-style-type: none"> - Mr. Sanjaya Bhatia’s PPT - MC calls on Special Invitees for brief comment
10:12 – 10:17	Comments (about 1 minute each guest) <ul style="list-style-type: none"> - CAO (Vice Chair) - Hyogo Governor (Chief Guest) - UNDP (Sponsor) - UNISDR (Sponsor) - ADRC (Support)
10:17 – 10:20	Release of Guidance Notes <ul style="list-style-type: none"> - MC invites Governor to cut ribbon of 1 set of Guidance Notes - Special Invitees raise a copy of guidance notes - Photo

Seating Plan & Layout



Annex 3

Parallel Group Discussions

“Key Components for Developing a Pre-Disaster Recovery Plan”

Group	Topic
A	Recovery Planning Process <ul style="list-style-type: none">○ What is the best process for consultation for the planning exercise?○ Which stakeholders should be engaged in the dialogue, how to identify them?
B	Coordination Mechanism <ul style="list-style-type: none">○ What organizations to coordinate the plan?○ How to establish a recovery coordination program?○ How to develop communications program?
C	Financing Recovery <ul style="list-style-type: none">○ How to identify available funds and resources?○ Could other options be tapped (e.g. pre-disaster contracts & mutual-aid agreements)

Guidance for Group Discussion

1. Grouping

- About 30 participants
- Rapporteurs will be from IRP

2. Discussions

- The Chair opens the discussion on questions relevant to assigned topic
- Time management: (a) **75** minutes discussion, (b) **15** minutes report preparations
- Rapporteur records key points

3. Output

- List of key recommendations (on assigned topic)
- PowerPoint slides for presentation

4. Presentation (format)

- Time allocation for presentation is 10 minutes, 5 slides
- Slide 1: Group and Topic
- Slide 2: Key Questions and Issues Raised
- Slide 3: Proposed Solutions and Recommendations
- Slide 4: Proposed Solutions and Recommendations
- Slide 5: Proposed Solutions and Recommendations

Annex 4

Guidance for Panel Discussion

1. Discussion should focus on Pre-Disaster Recovery Planning
2. The Moderator should organize the discussions based on key components for developing a Pre-Disaster Recovery Plan -
 - Recovery Planning Process
 - Coordination Mechanisms
 - Financing Recovery
3. The Chair of each group shall be provided **10 minutes** to present the summary of group discussions to the Plenary
4. The Panelists should react to the group presentations, share experiences, and offer some options
5. Moderator will draw up the final set of recommendations based on consensus within the panel and the group recommendations. IRP plans these recommendations to be discussed at the World Reconstruction Conference.